MEETING

STATE OF CALIFORNIA

INTEGRATED WASTE MANAGEMENT BOARD

PERMITTING & COMPLIANCE COMMITTEE

JOE SERNA, JR., CALEPA BUILDING

1001 I STREET

2ND FLOOR

COASTAL HEARING ROOM

SACRAMENTO, CALIFORNIA

MONDAY, SEPTEMBER 10, 2007 1:34 P.M.

KATHRYN S. SWANK, CSR CERTIFIED SHORTHAND REPORTER LICENSE NUMBER 13061

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APPEARANCES

COMMITTEE MEMBERS

- Ms. Rosalie Mulé, Chairperson
- Mr. Jeffrey Danzinger
- Ms. Cheryl Peace

BOARD MEMBERS

- Ms. Margo Reid Brown
- Mr. Wesley Chesbro
- Mr. Gary Petersen

STAFF

- Mr. Mark Leary, Executive Director
- Mr. Elliot Block, Chief Counsel
- Ms. Julie Nauman, Chief Deputy Director
- Ms. Donnell Duclo, Executive Assistant
- Mr. Harllee Branch, Staff Counsel
- Ms. Curie Canuela
- Mr. Reinhard Hohlwein
- Mr. Neal Johnson
- Mr. Howard Levenson, Program Director, Sustainability Branch
- Mr. Steven Levine, Staff Counsel
- Mr. William Marciniak
- Mr. Darryl Petker
- Mr. Ted Rauh, Program Director, Permitting & Enforcement

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APPEARANCES CONTINUED

Mr. Scott Walker, Branch Manager, Cleanup Branch

Ms. Tabetha Willmon

ALSO PRESENT

Mr. Jim McRea, City of Ridgecrest

Mr. Bill Prinz, City of San Diego LEA

Ms. Joet Stoner, City of Arvin Council Member

Mr. Larry Sweetzer

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1	PROCEEDINGS
2	CHAIRPERSON MULÉ: Good afternoon, everyone.
3	Welcome to the September 10th meeting of the
4	Permitting and Compliance Committee.
5	There are agendas on the back table. And if
б	anybody would like to speak to an item, please fill out a
7	form and bring it up front to Donnell, and then you will
8	have an opportunity to address the committee.
9	Also, I would like to ask everyone to please
10	either turn off or put in the silent mode your cell phones
11	and pagers. I appreciate that.
12	And with that, Donnell, would you please call the
13	roll?
14	EXECUTIVE ASSISTANT DUCLO: Member Danzinger?
15	COMMITTEE MEMBER DANZINGER: Here.
16	EXECUTIVE ASSISTANT DUCLO: Peace?
17	COMMITTEE MEMBER PEACE: Here.
18	EXECUTIVE ASSISTANT DUCLO: Chair Mulé?
19	CHAIRPERSON MULÉ: Here.
20	Okay. Great. And do we have any ex partes?
21	COMMITTEE MEMBER PEACE: I'm up to date.
22	COMMITTEE MEMBER DANZINGER: I'm up to date.
23	CHAIRPERSON MULÉ: I'm up to date as well.
24	Great.
25	Just before we get started today, I just want to

- 1 make a note for the audience, we will be hearing Item 10
- 2 today first and then Items 1 through 9 and then 11.
- 3 So if you will all make a note of that.
- 4 And with that, I will go to our program director's
- 5 report. And Ted, good afternoon.
- 6 PERMITTING & ENFORCEMENT DIRECTOR RAUH: Good
- 7 afternoon. Thank you very much, members of the committee.
- 8 I'm Ted Rauh, the program director for Waste Compliance
- 9 and Mitigation.
- 10 And I would like to just touch on a couple of
- 11 items quickly for you today. First is a update on the
- 12 Angora fire response. And I'm pleased to announce that
- 13 all 256 sites, that the Board's efforts to remove debris
- 14 from, have now come back with clean samples. So they are
- 15 all ready now for the next phase.
- 16 There are 13 sites that have been certified by El
- 17 Dorado County for building on those sites. Another 12 --
- 18 that means that not only are the sites clean themselves,
- 19 but all the trees have been removed. And in those cases,
- 20 the landowners are going forward with the -- any of the
- 21 restoration required for erosion control on their own.
- 22 As a result of our efforts there, 639 tons of
- 23 metal were delivered for recycling. Nearly 5800 tons of
- 24 concrete were also delivered for recycling. As a result
- of the county's tree removal efforts, there are 214

- 1 property owners who have signed up now for tree removal;
- 2 and 96 of those properties are now in the actual tree
- 3 removal process. And over a thousand tons of timber have
- 4 already been removed from those sites and are being
- 5 processed in the local saw mill.
- 6 The -- with respect to erosion control itself, we
- 7 have worked with Tahoe Regional Planning Agency, the
- 8 National Resource Conservation Service in El Dorado County
- 9 to conduct individual site assessments of each of the home
- 10 owners' properties, to make sure that the correct and
- 11 appropriate type of erosion control are being employed;
- 12 and will be and are in the process now working on 78 of
- 13 those sites with the appropriate erosion control measures.
- 14 Finally, on the cost recovery note, we've been in
- 15 contact with the Department of Finance. And as we
- 16 approach the deadlines set in the emergency order, we'll
- 17 be presenting all of our final bills for cost recovery and
- 18 have been assured that that process will move smoothly.
- 19 Next item I would like to quickly bring to your
- 20 attention is our compliance partnership efforts. In
- 21 response to the strategic directives, we have initiated a
- 22 process where we are working with local LEAs on improving
- 23 our partnership. It started this month, actually, with
- 24 meetings at the round table sessions, with each of the
- 25 groups of LEAs across the state, discussing our approach,

- 1 some of the ideas that we have, any ideas they have, for
- 2 improving the overall cooperative relationship we have
- 3 with them. We'll take that feedback and present the
- 4 results of those individual meetings at the LEA conference
- 5 in October.
- 6 Again, I want to bring to your attention -- I hope
- 7 that you have all turned in your sign-up sheets and are
- 8 planning to attend at least the last day or so of the
- 9 conference at which point we'll be presenting the results
- 10 of the information that we've heard from them.
- 11 Subsequently, after that final round of comments, we'll be
- 12 coming back to you to present those suggestions to you in
- 13 terms of any policy initiatives or changes that we want to
- 14 ask your guidance on pursuing. And this, of course, will
- 15 be coming in the December timeframe.
- 16 Last item I would like to report on is Sunshine
- 17 Canyon. In that particular case, we met members of the
- 18 staff -- key members of staff met with the Los Angeles
- 19 County LEA and the applicant this past Friday to discuss
- 20 both a technical review of the initial draft of the permit
- 21 documents for the combined facility, and also to discuss a
- 22 combined LEA structure and answer questions for the County
- 23 with regard to that issue.
- 24 Unfortunately, the City of Los Angeles was not
- 25 able to participate in those meetings. But we'll

- 1 certainly -- in that meeting. But we'll certainly keep
- 2 them apprised as we move forward.
- 3 One notable point, the applicant indicated that on
- 4 their timeline, they may be submitting a permit for
- 5 Board's consideration within the next few weeks. So we're
- 6 continuing to move and work with all the parties in that
- 7 case.
- 8 And that ends my report.
- 9 CHAIRPERSON MULÉ: Thank you, Ted.
- 10 Any questions for Ted?
- 11 COMMITTEE MEMBER PEACE: I just have one question:
- 12 You mentioned, now you're working on erosion control
- 13 measures for the sites; is that correct?
- 14 PERMITTING & ENFORCEMENT DIRECTOR RAUH: That's
- 15 correct.
- 16 COMMITTEE MEMBER PEACE: Can you tell me to what
- 17 extent we're involved in erosion control measures? I
- 18 didn't know the Board was an expert in erosion control
- 19 measures.
- 20 PERMITTING & ENFORCEMENT DIRECTOR RAUH: Typically
- 21 , in cleanups that the Board are involved with, there's
- 22 also, if necessary, an erosion control component. In the
- 23 case of the Angora fire, when we first became involved,
- 24 when the Board first became involved, part of our overall
- 25 charter and commitment to the community was to oversee the

- 1 debris removal and to put in place any necessary erosion
- 2 control measures to prevent the possibility of erosion or
- 3 flooding or any kind of sediment moving off those sites,
- 4 down into the critical creek, and then on into the lake.
- 5 COMMITTEE MEMBER PEACE: So we're doing that?
- 6 PERMITTING & ENFORCEMENT DIRECTOR RAUH: That's
- 7 correct.
- 8 COMMITTEE MEMBER PEACE: Seems to me, when we
- 9 cleaned up all the tire sites in Sonoma, we made it very
- 10 clear that the Board would not be doing any of the erosion
- 11 control, and that the property owners had to do the
- 12 erosion control themselves, and that was because, for some
- 13 reason, erosion control didn't work and there was problems
- 14 in the future that they would come back to the Board and
- 15 have that be our responsibility. So I'm just wondering,
- 16 how that happened, that we're doing that here, and if
- 17 there is problems, there's a lot of rain next year and the
- 18 erosion control measures we put in place didn't work, are
- 19 they going to be coming back to the Board to correct it
- 20 and fix it again and say, this flooded, now it's the
- 21 Board's responsibility. How far does this go?
- 22 PERMITTING & ENFORCEMENT DIRECTOR RAUH: In this
- 23 particular case, there were a couple of issues that drove
- 24 the urgency and putting in erosion control measures.
- 25 First of all was the overall protection of the critical

1 environmental resource, Lake Tahoe, and the fact that

2 there's a prohibition against any disturbing of soil for

- 3 construction activity after October 15th of this year,
- 4 because of the expectation for rain and snow.
- 5 So a decision was made early on that the Board
- 6 would fund and put in place those measures that were
- 7 deemed appropriate by the agencies that have control over
- 8 erosion in that area for property owners that, at a
- 9 minimum, were not going to be able to do any construction
- 10 before the October 15th deadline. In those cases, where
- 11 homeowners have gone forward and gotten permits from the
- 12 county, they are also carrying out their own erosion
- 13 control measures.
- 14 But in this case, being the fact that we're being
- 15 guided by the erosion control experts, our role is simply
- 16 implementing the plans that they have individually put in
- 17 place, for each property.
- 18 STAFF COUNSEL LEVINE: Steven Levine. I have some
- 19 input on the Sonoma situation, if you would like.
- 20 COMMITTEE MEMBER PEACE: Um-hmm.
- 21 STAFF COUNSEL LEVINE: Okay. Scott Walker can
- 22 attest to this. But my understanding is that the cleanup
- 23 programs, in general, have had a long-standing history and
- 24 policy of dealing with certain post-cleanup matters such
- 25 as restoring sites to their original grade. That's

- 1 something that we've done on a pretty consistent basis on
- 2 our cleanups.
- 3 The distinction with the Sonoma waste tire site
- 4 cleanups is that those sites had a preexisting, going
- 5 back, like a hundred years outstanding erosion control
- 6 problem. In fact, the tires were placed in these gullies
- 7 and ravines in Sonoma to resolve the erosion control
- 8 problem. And it was more than simply restoring it to an
- 9 original grade. The original grade caused the dust bowl
- 10 year problems that caused the need for the resource
- 11 conservation districts and these alternative methods.
- 12 And so what -- there's a distinction drawn between
- 13 basically just restoring a site to an original grade and
- 14 putting in place an erosion control system to solve a
- 15 preexisting problem that spanned a century.
- 16 COMMITTEE MEMBER PEACE: Steve, as an attorney,
- 17 then, you are telling me, some of this erosion control
- 18 measures we put in place, to be put back to the original
- 19 grade, for some reason, they don't work. Is the Board
- 20 then -- I mean, how liable are we if some of these control
- 21 measures don't work?
- 22 STAFF COUNSEL LEVINE: Right. You know, the
- 23 cleanup program is always going to face -- you know, face
- 24 the potential if the Board is hiring contractors instead
- of the property owner hiring the contractors of, you know,

- 1 bringing -- attempted to be brought into certain actions.
- 2 Obviously, these properties are the responsibility of the
- 3 property owners. We would expect, they would address any
- 4 of these concerns. But the cleanup program understands
- 5 that when it gets involved in sites there is a potential
- 6 that they may be drawn in to various subsequent problems.
- 7 And so we have to sort of draw the line and if we're
- 8 restoring to original grade, we look at that as part of
- 9 our cleanup. If it's something beyond that, we really try
- 10 very hard to not get involved with that.
- 11 CHAIRPERSON MULÉ: Elliot?
- 12 CHIEF COUNSEL BLOCK: Not to belabor this, but I
- 13 just want to mention, the other reason that there is
- 14 another thing to keep in mind here is that the efforts
- 15 that the Board engaged in, in Angora, were as a result of
- 16 an executive order emergency declaration. So some of the
- 17 activities we were involved with were not normal
- 18 activities of that program; they were similar --
- 19 physically similar activities to what we do, but they were
- 20 not necessarily restricted by the same restrictions that
- 21 that program normally faces.
- 22 STAFF COUNSEL LEVINE: If I could just add one
- 23 more nuance to this. Steve Levine from Legal Office one
- 24 more time. That's one of the reasons, if you look at the
- 25 way our cleanup program is structured, we have a very big

1 carrot, especially to public agencies, in the matching

- 2 grant category. It's, A, in our interest to have parties,
- 3 that were at least partly responsible to some degree, meet
- 4 their obligations. And the matching grant encourages
- 5 them. Plus, then the matching grant then goes to the
- 6 public agency in those instances so that they hire the
- 7 contractors and clean up their property as opposed to the
- 8 Board, which from a legal's perspective, it would be nice
- 9 if we can use that more of as a last resort. And that is
- 10 the issue; when the cleanup program has a last resort and
- 11 is forced to use its own contractors, we need to draw
- 12 lines.
- 13 CHAIRPERSON MULÉ: Okay. I think we have a
- 14 thorough explanation of all of that. Thank you all very
- 15 much.
- 16 Howard, do you have anything for us today?
- 17 No.
- 18 Before we move forward, though, I do want to, from
- 19 the dais, and on the record, thank everyone who was
- 20 involved in the Angora fire cleanup. Mark, I can't thank
- 21 you and your staff enough for the tremendous job that you
- 22 did in cleaning up those 256 homesites in, what I
- 23 consider, record time. I mean, I've worked on a number of
- 24 disaster response efforts. And this has been by far the
- 25 most organized, expeditious one that I've seen yet. And

- 1 again, my hat's off to everyone involved, starting with
- 2 Mr. Thalhamer, Todd. Bernie I saw you up there when I was
- 3 up there. Thank you for all your tireless efforts. Wes
- 4 Mindermann. And I know there's a number of other staff
- 5 involved. So I just want to personally thank everybody
- 6 for your hard work and efforts in that cleanup. Truly, it
- 7 was a tremendous and outstanding effort.
- 8 So thank you all.
- 9 EXECUTIVE DIRECTOR LEARY: If I may, Madam Chair.
- 10 Thank you, on behalf of all the staff involved. We will
- 11 be doing a full presentation and wrap up of Angora fire
- 12 cleanup at the October Board meeting. So we look forward
- 13 to making that presentation.
- 14 Thank you.
- 15 CHAIRPERSON MULÉ: It's just outstanding. Thank
- 16 you.
- 17 Board Member Peace?
- 18 COMMITTEE MEMBER PEACE: I always thought when you
- 19 want something done right, you ask the Waste Board.
- 20 CHAIRPERSON MULÉ: You got that right.
- Okay. Let's move on to our agenda. Again, we're
- 22 going to go to Board Agenda Item 10, and that is Committee
- 23 Item K.
- Howard?
- 25 SUSTAINABILITY PROGRAM DIRECTOR LEVENSON: Thank

- 1 you, Madam Chair. And on behalf of the Arvin
- 2 representatives, I want to thank you for taking this item
- 3 out of order.
- 4 This item is consideration of the completion of
- 5 compliance order IWMA BR03-05 for the city of Arvin in
- 6 Kern County.
- 7 And Tabetha Willmon, to my far right, will be
- 8 presenting the item.
- 9 MS. MS. WILLMON: Good afternoon. One June 18,
- 10 2002, the Board approved an SB 1066 alternative diversion
- 11 requirement application for the city of Arvin to allow the
- 12 city until December 2003 to implement additional programs
- 13 in order to reach their alternative diversion goal of
- 14 45 percent.
- 15 However, when the city failed to implement its
- 16 alternative diversion requirement goal achievement plan,
- 17 the Board took action at its January 13th, 2004, meeting
- 18 to end alternative diversion requirement and issued the
- 19 city a compliance order. The city -- the compliance order
- 20 directed Board staff to work with the city to develop a
- 21 local assistance plan by May 31st, 2004. And that was
- 22 established in the compliance order.
- 23 On November 8th, 2005, the Board found the city
- 24 had failed to complete implementation on some of the
- 25 programs identified in its local assistance plan, and it

- 1 then issued the city a one-time penalty of \$5,000.
- 2 The Board also required the city report quarterly
- 3 on its continued program implementation for its compliance
- 4 order programs through December of 2006.
- 5 As called for in the local assistance plan, the
- 6 city has expanded its pilot residential curbside recycling
- 7 program and green waste collection program, citywide. The
- 8 city's provided education and outreach to all residents
- 9 regarding this expanse and has received good participation
- 10 with very few contamination issues.
- 11 The city's also conducted a waste assessment for
- 12 all large waste-generating businesses within the city and
- 13 has established commercial recycling where applicable.
- 14 In particular, the city's haulers focus most of
- 15 its efforts on providing school recycling and creating a
- 16 school program where all profits from the recycled
- 17 materials go back to benefit the school.
- 18 Additionally, the city's implemented a
- 19 construction and demolition debris recycling ordinance for
- 20 all construction within the city as well as a procurement
- 21 policy for the purchase of recycled content products.
- 22 Board staff conducted a visit and has verified
- 23 full implementation of all of the compliance order
- 24 programs. Additionally, the city's diversion rate has
- 25 steadily increased since the implementation of the

- 1 compliance order programs in 2003.
- 2 The city's preliminary 2005 diversion rate is
- 3 47 percent. Board staff feels the city has sufficiently
- 4 implemented all reasonable and feasible programs, and
- 5 Board staff recommends the Board adopt Option 1, which is
- 6 ending the city's compliance order.
- 7 Council Member Joet Stoner and Mr. Ray Scott from
- 8 Mountainside Disposal are here representing the city today
- 9 and will be happy to help answer questions.
- This concludes my presentation.
- 11 CHAIRPERSON MULÉ: Thank you. Any questions?
- 12 Does the representative from the city -- would like to
- 13 come up and speak? First of all, I want to thank you all
- 14 for coming today.
- 15 SUSTAINABILITY PROGRAM DIRECTOR LEVENSON: I think
- 16 they were just available to answer any questions, if you
- 17 have any.
- 18 CHAIRPERSON MULÉ: Oh, okay.
- 19 COMMITTEE MEMBER PEACE: I just want to say
- 20 congratulations. Good work. Good job. And I like the
- 21 fact here that you have implemented a recycled content
- 22 procurement policy, at least for all your office supplies.
- 23 And it does say here, in the Board item, that you are
- 24 going to be looking to purchase additional recycled
- 25 content products beyond those office materials. And I

- 1 really encourage you to do that. It doesn't mean much to
- 2 collect a lot of things to recycle if you are not going to
- 3 close the loop by buying recycled.
- I'm very happy to see you applied for a
- 5 tire-derived product grant and that you also applied to
- 6 receive a rubberized asphalt concrete grant. So I'm
- 7 really happy to see that you have done that.
- 8 So I just want to say, you know, keep up the good
- 9 work, and do continue to look for those recycled products,
- 10 whether it's recycled paint that you can use on your city
- 11 buildings, the rerefined oil you can use in your city
- 12 vehicles. Just keep looking for those things and keep up
- 13 the good work.
- 14 MS. STONER: Thank you. Madam Chair, Member, my
- 15 name is Joet Stoner. I'm council member, City of Arvin.
- I would just like to say that we're definitely
- 17 considering those in our future purchases for some of our
- 18 park equipment. And we're definitely using that approach
- 19 when purchasing our office -- current office supplies and
- 20 things of that nature.
- 21 And as I was discussing earlier, we don't have a
- lot of money, so we don't make too many large purchases.
- 23 And we do have to outsource some of our maintenance, but
- 24 it's definitely something we can talk to our suppliers
- about, with the recycled oil.

- 1 I just wanted to say that I, on behalf of the
- 2 council and the City of Arvin, we appreciate everything
- 3 that staff has done for the city. I know it seems to have
- 4 taken a little long for us to get to this point. But I'm
- 5 very optimistic that the city will continue to work with
- 6 our hauler and with your staff to continue in a positive
- 7 direction.
- 8 Thank you so much.
- 9 CHAIRPERSON MULÉ: Thank you very much. And I
- 10 know that when we had to issue the fine, I think Board
- 11 Member Peace and I were here. And it was a very difficult
- 12 decision for us to make. And I know that you were
- 13 undergoing a lot of transition, both at the council level
- 14 and staff level. And I have to say, I'm really pleased
- 15 with the progress that your city has made. It's very
- 16 impressive. I mean, it does take time to put in place all
- 17 the programs that you have. So thank you for all of your
- 18 hard work and your leadership in helping turn around a
- 19 negative situation.
- 20 So thank you.
- MS. STONER: Thank you so much.
- 22 COMMITTEE MEMBER DANZINGER: I just want to echo
- 23 what you two have said.
- 24 With the action today, you transitioned from being
- 25 a jurisdiction on compliance to a jurisdiction success

- 1 story. And yeah, I mean, there's years of hard work that
- 2 went into that. So congratulations on what you have been
- 3 able to do.
- 4 And thanks very much to staff for their hard work
- 5 and diligence through the time, through the years, to get
- 6 to this point.
- 7 MS. STONER: Thank you.
- 8 And I would like to add one more thing. The city
- 9 working with our hauler, we've been able to establish a
- 10 school recycle program. And just setting the precedence
- 11 for other people who are looking at our program is an
- 12 honor, to be very honest with you. It's a school that I
- 13 went to, and I know the staff there, and everyone's very
- 14 excited about it. And we're trying to instill these
- 15 principles in our children in their formative years, so
- 16 that as they become responsible adults, they can pass on
- 17 that responsibility.
- 18 CHAIRPERSON MULÉ: Great.
- 19 MS. STONER: Thank you, Board Members. I do
- 20 appreciate your time.
- 21 CHAIRPERSON MULÉ: Thank you. Thank you very
- 22 much.
- Okay. Any other questions, comments?
- With that, do I have a motion?
- 25 COMMITTEE MEMBER PEACE: I would be very happy to

- 1 move resolution No. 2007-180.
- 2 COMMITTEE MEMBER DANZINGER: Second.
- 3 CHAIRPERSON MULÉ: It was moved by Board Member
- 4 Peace and that was seconded by Board Member Danzinger.
- 5 Donnell, please call the roll.
- 6 EXECUTIVE ASSISTANT DUCLO: Member Danzinger?
- 7 COMMITTEE MEMBER DANZINGER: Aye.
- 8 EXECUTIVE ASSISTANT DUCLO: Peace?
- 9 COMMITTEE MEMBER PEACE: Aye.
- 10 EXECUTIVE ASSISTANT DUCLO: Chair Mulé?
- 11 CHAIRPERSON MULÉ: Aye.
- 12 That passes unanimously. And we will put that on
- 13 consent agenda for the full Board.
- 14 And now we're going to go back to agenda Item 1.
- 15 Thanks again, Howard, thank you staff, Cara, Tabetha,
- 16 great job.
- 17 PERMITTING & ENFORCEMENT DIRECTOR RAUH: Madam
- 18 Chair, Ted Rauh again.
- 19 Item 2 -- actually, Item 1, excuse me, is
- 20 consideration of a new full solid waste compostable
- 21 material handling facilities permit for the Miramar
- 22 Greenery Composting Facility in San Diego County.
- Bill Marciniak is here to present the item.
- 24 MR. MARCINIAK: Good afternoon, Madam Chair and
- 25 Board Members.

- 1 The Miramar Greenery Composting Facility is
- 2 located in the Miramar Landfill, which occupies the
- 3 southern portion of the Marine Corps Air Station, Miramar,
- 4 in the city of San Diego. It is operated by the City of
- 5 San Diego Environmental Services Department, and the land
- 6 was leased from the Marine Corps Air Station, Miramar.
- 7 The proposed permit will provide for consistency
- 8 with current regulatory requirements that require this
- 9 type of a facility be regulated by a compostable materials
- 10 handling permit.
- 11 The new permit will continue to allow for the
- 12 following: The receipt of compostable materials will
- 13 occur Monday through Friday 7:00 a.m. to 4:30 p.m. and
- 14 Saturday and Sunday, 7:30 a.m. to 4:30 p.m., with
- 15 ancillary operations occurring from dusk to dawn, from
- 16 down to dusk.
- 17 The facility's permitted tonnage for volume will
- 18 be a maximum of 460 tons per day or 1,550 cubic yards.
- 19 The facility acreage is 29.46 acres. The design capacity
- 20 of the facility for storage of compost -- storage of
- 21 feedstock, active compost, and product on site at any one
- 22 time will be 200,000 cubic yards. The annual permit
- 23 capacity of the site will be 144,000 tons.
- 24 The proposed permit allows for the following feed
- 25 stocks: greenwaste, shredded papers, clean dry wood,

- 1 preconsumer drywall, and will recognize the composting of
- 2 source separated food scraps.
- 3 No more than 10 percent of the total feed stock
- 4 received shall consist of woodwaste, food scraps, or
- 5 drywall.
- 6 The LEA has certified the application package as
- 7 complete and correct and the report of facility
- 8 information meets the requirements of the California Code
- 9 of Regulations. The LEA has determined that this new
- 10 permit is consistent with and supported by existing
- 11 California Environmental Quality Act analysis.
- 12 The Board staff also reviewed the proposed permit
- 13 and supporting documentation and found them to be
- 14 acceptable.
- 15 A prepermit inspection of the facility was
- 16 conducted on August 22nd, 2007, with the LEA. A permit
- 17 violation was documented. The information regarding this
- 18 issue is found on page 4 and 5 of the agenda item. The
- 19 issuance of the proposed full solid waste facility permit
- 20 will result in compliance with this issue.
- 21 In conclusion, Board staff recommends Option 1,
- 22 that the Board adopt Resolution 2007-190 for the solid
- waste facility Permit No. 37-AB-0003.
- 24 Bill Prinz of the LEA and Lisa Wood of the City of
- 25 San Diego Environmental Services Department, and myself,

- 1 are available to answer any questions you may have.
- 2 CHAIRPERSON MULÉ: Thanks, Bill.
- 3 Any questions? Comments?
- 4 Board Member Peace?
- 5 COMMITTEE MEMBER PEACE: I might want to ask Bill
- 6 these questions.
- 7 MR. PRINZ: Bill Prinz, City of San Diego LEA.
- 8 COMMITTEE MEMBER PEACE: So do all the source
- 9 separated food scraps then come from the Marine Course Air
- 10 Station?
- 11 MR. PRINZ: Most of them come from the Marine
- 12 Corps Air Station, and a few are from the food processing
- 13 industry in San Diego.
- 14 COMMITTEE MEMBER PEACE: As long as they are going
- to be less than the 10 percent?
- MR. PRINZ: Yes.
- 17 COMMITTEE MEMBER PEACE: And then I noticed in the
- 18 agenda item -- I got a revised agenda item. Under the RFI
- 19 completeness, it says, "Board staff believes that
- 20 additional measures could be implemented to provide for
- 21 fire prevention." And that we "have recommended more
- 22 regular temperature monitoring of all feedstock piles as
- 23 an aspect of fire prevention as well as splitting of the
- 24 pile or removing the material on a more regular basis."
- 25 That was added.

Are any of these things in the permit and

- 1 Are any of those things in the permit and --
- 2 MR. PRINZ: There's a condition in the permit to
- 3 require more frequent processing for incoming green waste,
- 4 where we have -- it has to be ground up within 96 hours of
- 5 this feed being received at the site.
- 6 COMMITTEE MEMBER PEACE: These things that staff
- 7 have recommended, they sound reasonable to you?
- 8 MR. PRINZ: There has been some temperature
- 9 monitoring as a result of some, you know, occasional fires
- 10 in processed green material piles. So sometimes the pile
- 11 will increase in size as the facility gets, you know -- as
- 12 they try to move material off site and they need more
- 13 windrow space.
- 14 But what the operator has done is, they have more
- 15 frequency, you know, they will divide -- it's a fairly
- 16 large pile and they will process a half of it and put it
- 17 into windrows and then move part of the older part of the
- 18 pile over. And then basically they are trying to rotate
- 19 the pile, so there are areas that don't sit for a long
- 20 time and get hotter than other parts, and then so it's
- 21 less subject to spontaneous combustion.
- 22 COMMITTEE MEMBER PEACE: So are you going to be
- 23 making sure that these things that staff are recommending
- 24 do happen -- or because they are not necessarily in the
- 25 permit.

- 1 MR. PRINZ: They are not specified in the permit
- 2 at this time.
- 3 But they, the minimum standards, require the
- 4 temperature monitoring and, you know, we'll make sure that
- 5 gets done though. It's not very specific as to how that's
- 6 to be done.
- 7 So we've talked about -- basically, they are
- 8 trying to more actively rotate that pile and keep it
- 9 moving. And we can -- we have some provisions in the
- 10 permit to allow the LEA to add conditions for things like
- 11 fire, dust, odor, where we could become more stringent in
- 12 what we require, if needed.
- Okay. Thank you.
- 14 CHAIRPERSON MULÉ: Thank you, Bill.
- Do we have any other questions?
- Before we move forward, I would like the record to
- 17 reflect that we have Board Member Chesbro, Board Member
- 18 Peterson, and Chair Brown with us as well. So thank you
- 19 all for being here. We have a full Board. That's great.
- 20 Thank you. Okay.
- 21 With that, may I have a motion?
- 22 COMMITTEE MEMBER PEACE: I have been out to the
- 23 greenery several times, and it is a really neat place, I
- 24 have to tell you.
- So being from San Diego, I would be happy to move

- 1 Resolution 2007-190 Revised.
- 2 COMMITTEE MEMBER DANZINGER: Second.
- 3 CHAIRPERSON MULÉ: We have a motion by Board
- 4 Member Peace. That was seconded by Board Member
- 5 Danzinger.
- 6 We can substitute the previous roll. And we'll
- 7 put this one on consent as well.
- 8 So thank you again, City of San Diego, and the LEA
- 9 for being here today. We appreciate your coming up.
- 10 Our next item is Committee Item C, Board Agenda
- 11 Item 2. Ted?
- 12 EXECUTIVE DIRECTOR LEARY: If I may intervene for
- 13 a moment. Ted and I have conferred, and it would be our
- 14 recommendation, Madam Chair, and Committee Members, that
- 15 we defer this item to the full Board.
- There are a number of unresolved issues that we
- 17 think could stand the benefit of an extra week of staff's
- 18 time to work towards resolution. And we don't believe
- 19 it's possible those items could be resolved as part of the
- 20 a committee hearing today. So we would like to recommend
- 21 we put this over to the full Board.
- 22 CHAIRPERSON MULÉ: Well, that's fine with me, if I
- 23 have concurrence of the committee members.
- 24 COMMITTEE MEMBER PEACE: That's fine with me. It
- 25 does say that a revised permit was received on

- 1 August 10th. That restarts the clock. Can we start the
- 2 clock again?
- 3 EXECUTIVE DIRECTOR LEARY: I think that's part of
- 4 the issues that need to be resolved.
- 5 Thank you.
- 6 CHAIRPERSON MULÉ: Okay. Then we will move this
- 7 one to the full Board for next week.
- 8 Thank you, all.
- 9 Moving on to Committee Item D, Board Agenda Item
- 10 3.
- 11 Ted?
- 12 PERMITTING & ENFORCEMENT DIRECTOR RAUH: Thank
- 13 you, Madam Chair.
- 14 This item is consideration of a revised full solid
- 15 waste transfer processing facilities permit for the Blue
- 16 Line Material Recovery Facility in San Mateo County.
- 17 And Reinhard Hohlwein is here to make the
- 18 presentation.
- MR. HOHLWEIN: Good afternoon.
- 20 CHAIRPERSON MULÉ: Good afternoon.
- 21 MR. HOHLWEIN: This item regards the issuance of a
- 22 revised solid waste facilities permit for the Blue Line
- 23 Material Recovery Facility, which is located on the edge
- 24 of the Bay, in the City of San Francisco, in the northern
- 25 portion of San Mateo County. The surrounding lands uses

- 1 to this facility are light industrial and multiple small
- 2 and medium office complexes.
- 3 The revised permit will allow the operator to
- 4 increase tonnage accepted at the site and increase
- 5 resource recovery of construction and demolition materials
- 6 at this large MRF. The proposed permit, as submitted,
- 7 will increase the permitted tonnage but will not increase
- 8 the daily traffic vehicle count.
- 9 The operator will continue to accept the transfer
- 10 waste from commercial haulers, allowing waste from in and
- 11 around South San Francisco.
- 12 The LEA has found the facility consistently in
- 13 compliance with state minimum standards. On June 21st of
- 14 this year, I went out there myself and also found the
- 15 facility to be in compliance.
- 16 Staff have made all the required findings, and
- 17 therefore staff recommends that the Board concur in the
- 18 issuance of the revised proposed permit as submitted by
- 19 the LEA, by adopting resolution 2007-192.
- 20 Should the committee have any questions, the
- 21 operator and the LEA are also here.
- 22 CHAIRPERSON MULÉ: Thank you very much.
- Do we have any questions?
- Board Member Peace?
- 25 COMMITTEE MEMBER PEACE: No, I don't really have

- 1 any questions. It looks all nice and clean. Yes, it's
- 2 wonderful. It was submitted on time to give the Board the
- 3 full 60 days that we needed to actually look this over.
- 4 Make sure that, you know, people and the environment are
- 5 adequately protected. And I think it's great. So I would
- 6 like to move resolution number -- I would like to move
- 7 Resolution 2007-192.
- 8 COMMITTEE MEMBER DANZINGER: I'm going to second
- 9 it. And inquire whether Reinhard can keep drawing the
- 10 long straw. I think it is like the third item--
- MR. HOHLWEIN: Fourth.
- 12 COMMITTEE MEMBER DANZINGER: Fourth that you've
- 13 come to us with this, like, pristine past. So you are
- 14 doing a great job. You keep drawing the long straw.
- 15 MR. HOHLWEIN: Thanks for pointing that out.
- 16 We're happy about it.
- 17 COMMITTEE MEMBER DANZINGER: I'm seconding this.
- 18 CHAIRPERSON MULÉ: Great. And before we vote, I
- 19 just want to make a note of the stellar compliance
- 20 history. It's -- no violations.
- 21 MR. HOHLWEIN: It's a good site, definitely.
- 22 CHAIRPERSON MULÉ: Very good. I wish all
- 23 facilities could operate in this manner. So thank you
- 24 very much.
- Okay. With that, we have a motion by Board Member

- 1 Peace, and that was seconded by Board Member Danzinger.
- We'll substitute the previous roll call, and we
- 3 will put this on consent agenda as well.
- 4 Thank you all very much. Thank you for being here
- 5 today.
- 6 Okay. Our next agenda item is Committee Item E,
- 7 Board Agenda Item 4.
- 8 Ted?
- 9 PERMITTING & ENFORCEMENT DIRECTOR RAUH: Yes,
- 10 thank you.
- 11 Looking around -- looking around for Scott Walker
- 12 here, so I will start the item and hopefully he will be
- 13 here shortly.
- 14 Item -- this item is consideration of the revised
- 15 eligible expenses and increases -- increase of the minimum
- 16 grant award for the local government amnesty event grant
- 17 program. And in accordance with the California Integrated
- 18 Waste Management Board's grant process, staff requested
- 19 approval to revise the eligible expenses and to increase
- 20 the maximum grant award for the local government amnesty
- 21 event grant program for fiscal year 2007/8.
- The Board provided guidance to staff regarding
- 23 these changes, at its June 12, 2007, meeting, when it
- 24 adopted the five-year plan of waste tire recycling
- 25 management program.

- 1 And Scott is here to take us a little further into
- 2 depth on this item. Thank you.
- 3 COMMITTEE MEMBER DANZINGER: Scott, could you
- 4 start from the beginning? I don't like the way Ted kicked
- 5 that off?
- 6 CLEANUP BRANCH MANAGER WALKER: Ted was doing so
- 7 great. What can I say?
- 8 Scott Walker, Board Cleanup Branch. And I'm kind
- 9 of filling in. We got a lot of people at Angora, and
- 10 Dianne is out. So bear with me. But I'm not going to
- 11 have to get into too much more detail.
- 12 But basically, Public Resources Code Section 42889
- 13 requires the Board to pay the costs of cleanup abatement
- 14 and removal of -- and other remedial action related to
- 15 tire stockpiles. And PRC 42872 provides that the Board
- 16 can award grants to public entities who have to reduce
- 17 illegal disposal of waste tires. And pursuant to this
- 18 authority, the Board established the amnesty day grant
- 19 program and the local government waste tire cleanup grant
- 20 program. And this combined grant program started back in
- 21 2005. And each year we look at ways to try and make the
- 22 program better and to get more sites cleaned up.
- 23 And last May, the Board directed staff to bring
- 24 back for consideration criteria changes for a couple of
- 25 specific areas -- first being eligible expense items and

- 1 then the maximum grant award. And this was specifically
- 2 for the amnesty day grant part of the program.
- 3 So specifically what we do on this item is,
- 4 basically staff went back, we looked at the grant
- 5 applications, and what the applicants were actually
- 6 spending, and we concluded that there were two specific
- 7 changes to make, that we would propose.
- 8 The first is to add to eligible expenses for
- 9 reimbursement of grantees for staff costs of oversight and
- 10 advertising and educational material expenditures, up to a
- 11 maximum of 25 percent of the grant award. And again, this
- 12 is the amnesty day part of the grant program.
- 13 And then the second is to increase the maximum
- 14 grant amount under the amnesty event grant program to
- 15 \$30,000 per applicant -- per applicant as part of the
- 16 joint. So if you have two or three, you multiply that by
- 17 the 30,000.
- 18 Upon approval of this item, staff would issue a
- 19 notice of funds available. By November, we include the
- 20 specific items that are being changed for the grantees.
- 21 So that would be part of the NOFA.
- 22 So in conclusion, staff recommends the Board
- 23 approve Resolution 2007-196 to revise eligible expenses
- 24 and increase the maximum grant award for the local
- 25 government amnesty event grant program tire recycling

- 1 management fund, fiscal year 2007-2008.
- 2 That concludes my presentation. I would be happy
- 3 to answer any questions.
- 4 CHAIRPERSON MULÉ: Great. Thank you, Scott.
- 5 Before we take questions, we do have one speaker,
- 6 Larry Sweetzer.
- 7 Good afternoon.
- 8 MR. SWEETZER: Good afternoon, Board Members.
- 9 Larry Sweetzer on behalf of the rural counties.
- Just a quick note, just in support of what the
- 11 Board staff has done with this item. A number of years
- 12 ago -- actually, one of the services we provide for our
- 13 counties is assisting them with some grants.
- 14 And a number of years ago, we were assisting
- 15 places like Alpine County, smallest County. They have
- 16 absolutely no staff to do anything with. And since we
- 17 weren't able to have the grant available to help the staff
- 18 in that county, they have ceased doing amnesty events. So
- 19 this ability, approving this item, would allow us to go
- 20 ahead and help those and other small counties. So we urge
- 21 your support.
- Thanks.
- 23 CHAIRPERSON MULÉ: Sure. Thank you.
- 24 Any questions, Board Member Peace?
- 25 COMMITTEE MEMBER PEACE: I know we've heard

- 1 before, you know, from the different jurisdictions, that
- 2 they would like to be able to spend some of their money on
- 3 staffing.
- 4 And I guess, in general, I'm okay with that. But
- 5 then when we talk about the 25 percent, I guess a couple
- 6 of things concern me: One, if you look in the next item
- 7 for farm and ranch, the legislation had limited that to a
- 8 cost of 7 percent. And I realize that there is isn't
- 9 education in there. There isn't advertising in there.
- 10 But I guess not putting any cap on what could be
- 11 used for staff kind of concerns me, because 25 percent is
- 12 a lot of money. I would really hate to see the staffing
- 13 part be 20 percent and the education and the advertising
- 14 be maybe, you know, 5 percent. So I'm just wondering if
- 15 it makes sense maybe to cap the staffing part to
- 16 10 percent.
- 17 CLEANUP BRANCH MANAGER WALKER: I think, right
- 18 now, what staff proposes, we feel like the broad,
- 19 flexible, 25 percent would be sufficient. Now, some
- 20 jurisdictions -- I think 25 percent is a good cap for some
- 21 of these really small jurisdictions. Staff costs are
- 22 going to be a higher percentage of the overall amnesty day
- 23 grant.
- 24 We would propose to go with just --
- 25 COMMITTEE MEMBER PEACE: That would be higher than

- 1 the education and advertising?
- 2 CLEANUP BRANCH MANAGER WALKER: It's possible. It
- 3 is possible.
- 4 COMMITTEE MEMBER PEACE: Shouldn't advertising
- 5 usually be higher than staffing?
- 6 CLEANUP BRANCH MANAGER WALKER: It could be
- 7 possible. I think what we would propose to do is to try
- 8 it this year, come back, and we can tell you exactly what
- 9 those staff costs -- and we can discuss it. And if it's
- 10 something that is really not, you know -- it's out of hand
- 11 or it's really something the Board wants to revisit --
- 12 we're getting too much loading on the staff costs -- then
- 13 we could go ahead and propose the change at the next year.
- 14 For right now, we feel pretty comfortable with
- 15 this 25 percent, broadly flexible, on all those items.
- 16 And we feel pretty confident based on the total grant
- 17 projects we've seen, including both the Board funds --
- 18 funded part and the applicant's funded part, that this
- 19 should work.
- 20 COMMITTEE MEMBER PEACE: It still concerns me.
- 21 But I hate to see 20 percent going to staff. But if you
- 22 are telling me, it's going to be for a year and if you
- 23 report back to us how much was done on staffing and how
- 24 much was on advertising.
- 25 CLEANUP BRANCH MANAGER WALKER: Yes, we will. And

1 I would just like to add that in farm and ranch, the

- 2 7 percent cap is in statute. And that is a problem for
- 3 applicants. And so -- but we can't change that because
- 4 it's in statute.
- 5 CHAIRPERSON MULÉ: Statute can be changed.
- 6 CLEANUP BRANCH MANAGER WALKER: Statute can be
- 7 changed before we can actually implement it.
- 8 CHAIRPERSON MULÉ: Right.
- 9 COMMITTEE MEMBER PEACE: That was my only
- 10 question.
- 11 CHAIRPERSON MULÉ: Well, I support staff's
- 12 recommendation. And I think that, as we just heard from
- 13 Larry Sweetzer, there are a number of jurisdictions that
- 14 don't have the staffing to support this.
- 15 And so I think we should give the jurisdictions
- 16 the benefit of the doubt in making those decisions as to
- 17 how they spend their money. We've heard from them
- 18 repeatedly, over the years, that they needed additional
- 19 funding to help support staffing for these events as well
- 20 as the public outreach.
- 21 So again, I support staff's recommendation.
- 22 Any other questions or comments on that? Do I
- 23 have a motion?
- 24 COMMITTEE MEMBER PEACE: I would like to move
- 25 Resolution No. 2007-196.

- 1 COMMITTEE MEMBER DANZINGER: Second.
- 2 CHAIRPERSON MULÉ: That was moved by Board Member
- 3 Peace and seconded by Board Member Danzinger.
- 4 We can substitute the previous roll and put that
- 5 one on consent as well.
- 6 Thank you, Scott, for time on that one. And now
- 7 we have Committee Item F, Board Agenda Item 5.
- 8 PERMITTING & ENFORCEMENT DIRECTOR RAUH: Yes, I
- 9 will do another quick pass at the introduction here.
- 10 CHAIRPERSON MULÉ: Great. Thank you, Ted.
- 11 PERMITTING & ENFORCEMENT DIRECTOR RAUH: Madam
- 12 Chair, this item is consideration of two grant awards
- 13 totaling \$75,754 for the farm and ranch solid waste
- 14 cleanup and abatement grant program for the first quarter
- 15 of this fiscal year.
- And again, Scott Walker is here to provide the
- 17 detailed description of these two proposals.
- 18 CLEANUP BRANCH MANAGER WALKER: Thank you. Scott
- 19 Walker, Cleanup Branch.
- 20 The amount requested in these applications being
- 21 brought before you today is \$75,754. And this represents
- 22 the first award of this fiscal year, the first cycle,
- 23 first quarter. It's quarterly cycle, the farm and ranch
- 24 grant program.
- 25 Approval of these applications, as recommended,

- 1 would be \$917,244 in the fund. Kind of a slow start, but
- 2 it's not -- you know, a lot of times the first one comes
- 3 out pretty slow. So we're hopeful this thing will kick in
- 4 this program later this year.
- 5 The farm and ranch grant program began in 1999 and
- 6 provides up to \$1 million each year to tribes, resource
- 7 conservation districts, and local governments to clean up
- 8 illegal dumping sites on farm and ranch property, where
- 9 the property owner is not responsible for the dumping.
- 10 Applicants may request up to \$50,000 per site and \$200,000
- 11 per fiscal year.
- 12 Two applications were received in this application
- 13 cycle, for clean up of six sites. Both sites have been
- 14 reviewed for eligibility, scored. And five of the six
- 15 sites are being recommended for today.
- One of the sites was disallowed in the San Joaquin
- 17 application. They took it out of the application because
- 18 it didn't meet criteria. It -- they weren't able to
- 19 provide the assurance that the whole site would get
- 20 cleaned up above the 50,000 limit. So they agreed to take
- 21 that out. And working with them now and we're going to
- 22 try to resolve that site.
- The sites being requested for cleanup are, again,
- 24 besides the County of the San Joaquin, the other area is
- 25 in the County of Sutter. Removal of the waste will

- 1 restore properties back to their natural state and remove
- 2 the threat to public health and safety and reduce the
- 3 attractive nuisance.
- 4 Both applicants have indicated efforts to prevent
- 5 waste from being redeposited, through efforts such as
- 6 fencing and gates, earth and berms, sign posting, and
- 7 installation of surveillance cameras.
- 8 Staff concluded both applications meet the
- 9 eligibility requirements for the farm and ranch grant
- 10 program. And we recommend that the Board adopt Resolution
- 11 2007-195 to approve the award of up to \$75,754 for grant
- 12 applications from the County of San Joaquin and the Sutter
- 13 County Resource Conservation District.
- 14 That concludes staff's presentation. I would be
- 15 happy to answer any questions.
- 16 CHAIRPERSON MULÉ: Thanks, Scott.
- Questions, anybody, on this one? Any questions?
- 18 That was pretty self-explanatory.
- 19 COMMITTEE MEMBER PEACE: I have questions.
- 20 Under the Sutter one, it says, the waste was left
- 21 there before the current owner took possession.
- Do you know if it was there when he brought the
- 23 property?
- 24 CLEANUP BRANCH MANAGER WALKER: Well, the signed
- 25 affidavit would essentially hold them accountable for

- 1 basically them, essentially, not being responsible for the
- 2 dumping. There's no evidence to suggest that he knew that
- 3 when he bought the property.
- 4 COMMITTEE MEMBER PEACE: I guess what comes into
- 5 my mind is that there's a big pile on that property and
- 6 they got maybe a discount on their property, because they
- 7 said they would clean it up as a condition of buying the
- 8 property and knock off several hundred thousand dollars,
- 9 several thousand dollars, so we will clean it. So they
- 10 kind of always -- things run through my mind when I see
- 11 stuff like that.
- 12 But another thing is, there's quite a bit of money
- 13 in the fund. And before the year is done and not a
- 14 quarter of the amount of money has been used, you said
- 15 that would probably kick in.
- 16 I'm just wondering, if it doesn't kick in and
- 17 there's quite a bit of money left, I guess we've had some
- 18 tire-interested parties, people kind of think that the
- 19 tire fund is putting in too much money into this, a
- 20 disappropriate amount of money for the amount of the tires
- 21 that are being cleaned up.
- Like in this case, there's 85-plus tires being
- 23 cleaned up. Take 45 percent of \$75,000, it's like \$30,000
- 24 to clean up those tires. They are saying, "Well, that's
- 25 not really fair."

- 1 So I'm just wondering, if you get to the end of
- 2 fiscal here and there's still quite a bit of money left in
- 3 this fund, what happens to that -- what happens to that
- 4 money? Is any part of that money going back to the tire
- 5 fund to be reallocated?
- 6 CLEANUP BRANCH MANAGER WALKER: Well, as I you
- 7 said it, any unspent money, what happens is, the following
- 8 year, the transfer is adjusted. So if there's, like, you
- 9 know, maybe \$200,000 left in the fund, the following year,
- 10 if it's up to a million, 800,000 is taken out. So
- 11 proportionally, from the tire, used oil, and IWMA, there's
- 12 less taken out. So it is accommodated -- you know, the
- 13 funds of the money comes out of the --
- 14 COMMITTEE MEMBER PEACE: It doesn't go back in --
- 15 CLEANUP BRANCH MANAGER WALKER: Yeah, it doesn't
- 16 go back in, but it's adjusted the following year, so less
- 17 comes out.
- 18 So technically, it does go back in. I mean, it's
- 19 just a matter of semantics on how you look at it.
- 20 COMMITTEE MEMBER PEACE: But it still stays at the
- 21 40 percent then?
- 22 CLEANUP BRANCH MANAGER WALKER: The ratio still
- 23 stays.
- 24 COMMITTEE MEMBER PEACE: The tire-interested
- 25 parties are thinking that the 40 percent is kind of high

1 for this fund. And I was just wondering, would it be so

- 2 high if at the end of the year, proportionally, some of
- 3 that money staying in there would go back to the tire fund
- 4 to be reallocated.
- 5 CLEANUP BRANCH MANAGER WALKER: Well, we've looked
- 6 at the funding money in the proportional log. And again,
- 7 in time, it may not look like this one. It looks like the
- 8 tire is coming up.
- 9 But proportionally, overall, we feel confident
- 10 that the ratio is reasonable.
- 11 You know, one of the things is, in the local
- 12 government tire cleanup program, if it's on farm and ranch
- 13 property, a tire site, that has to go first in the farm
- 14 and ranch program. So sometimes we get some sole tire
- 15 cleanup sites. And so very well -- very possibly, we're
- 16 going to get some of the these more in the year.
- 17 And again, you know, last year we had a pretty
- 18 good -- I think it was the third cycle. It was really
- 19 big. And we pretty well got fully utilized.
- 20 So -- and then the illegal dumping team that we're
- 21 looking at, we're looking at ways to maybe make the
- 22 program a little bit more amenable, so that may be coming
- 23 to the Board sometime this year.
- 24 So I think right now, as it looks, I think we're
- 25 pretty comfortable. But certainly, later in the year, we

- 1 can reevaluate and look at it.
- 2 COMMITTEE MEMBER PEACE: Okay.
- 3 CHAIRPERSON MULÉ: Thank you.
- 4 Any other questions for staff on this one?
- 5 Okay.
- 6 Do I have a motion?
- 7 COMMITTEE MEMBER PEACE: I would like to move
- 8 Resolution No. 2007-195.
- 9 COMMITTEE MEMBER DANZINGER: Second.
- 10 CHAIRPERSON MULÉ: We have a motion by Board
- 11 Member Peace, seconded by Danzinger.
- 12 Call the roll, please.
- 13 EXECUTIVE ASSISTANT DUCLO: Members Danzinger?
- 14 COMMITTEE MEMBER DANZINGER: Aye.
- 15 EXECUTIVE ASSISTANT DUCLO: Peace?
- 16 COMMITTEE MEMBER PEACE: Aye.
- 17 EXECUTIVE ASSISTANT DUCLO: Chair Mulé?
- 18 CHAIRPERSON MULÉ: Aye.
- 19 And we'll put that one on fiscal consent.
- Thanks again, Scott.
- 21 And now we're going to do Items G and H together,
- 22 6 and 7?
- PERMITTING & ENFORCEMENT DIRECTOR RAUH: Yes, we
- 24 can, if you care to do it that way.
- 25 I can go ahead and do a quick overview of both

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- 1 items.
- 2 CHAIRPERSON MULÉ: Okay. That would be great.
- 3 Thank you.
- 4 PERMITTING & ENFORCEMENT DIRECTOR RAUH: Item G is
- 5 consideration of the scope of work for the engineers
- 6 services contract for landfill, disposal site, and waste
- 7 tire site remediation.
- 8 The program is under the solid waste disposal and
- 9 codisposal site cleanup and waste tire stabilization and
- 10 abatement programs.
- 11 Basically, the contract will run through 2007/8
- 12 all the way to 2009/10. Contract would be for a
- 13 not-to-exceed amount of \$1.3 million with initial funding
- 14 proposed at 400,000 for solid waste disposal trust fund
- 15 monies, and 100,000 for the tire recycling management
- 16 fund.
- 17 The co-item we're going to consider is
- 18 consideration of scope of work for two environmental
- 19 service contracts, one for northern California and one for
- 20 Southern California.
- 21 And I see we have a visual up. So I'm going to
- 22 stop there and turn it over the Scott.
- Thank you, Scott.
- 24 CLEANUP BRANCH MANAGER WALKER: Thank you, Ted.
- 25 Scott Walker, Cleanup Branch.

- 1 (Thereupon an overhead presentation was
- presented as follows.)
- 3 CLEANUP BRANCH MANAGER WALKER: And as Ted
- 4 mentioned, these two items, it's kind of linked, so we're
- 5 going to present them both, together. Some of the
- 6 information is basically the same for both items, so
- 7 hopefully this will be clear.
- 8 These items address consideration of the scopes of
- 9 work for initiating a new round of contracts necessary to
- 10 maintain the capabilities of the Board's cleanup programs.
- 11 The current contracts expire May of '08, and this is the
- 12 same type of approach -- these contracts, we've used since
- 13 1994. We've been able to do Angora and the other
- 14 projects. Mainly the Board managed a component of this
- 15 program.
- We established these contracts through the request
- 17 for qualifications contracting process. We're not
- 18 proposing any significant changes other than we are
- 19 recommending combining the scope of work items and
- 20 combining, consolidating, the contacts for the tire
- 21 remediation work into the solid waste cleanup program
- 22 contracts. So.the environmental services would go from
- 23 three contracts to two contracts. The same capability
- 24 would be much more efficient. Limited resources will
- 25 better match the demand for projects.

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- 2 CLEANUP BRANCH MANAGER WALKER: A little bit about
- 3 the authority again. Just -- the solid waste cleanup
- 4 program, Public Resources Code 48021, essentially
- 5 established the program. The Board may expend funds
- 6 directly for cleanup. Essentially, it's a program to
- 7 clean up where the responsible party can not be identified
- 8 or is unable or unwilling to provide a timely cleanup
- 9 where cleanup is required.
- 10 And we have a direct contract expenditure aspect
- 11 of this in the statute. And with the Board-managed
- 12 component, this basically directs the Board in that area.
- 13 In PRC 48027, the solid waste trust fund was
- 14 created. The monies in the trust fund are continuously
- 15 appropriated for Board expenditure without regard to
- 16 fiscal years. It makes it very flexible for the Board to
- 17 do projects, like Angora, where nobody else had an
- 18 accessible fund program. We're able to do it with this
- 19 program, coupled with having these contracts in place. It
- 20 gives the Board a lot of the flexibility.
- 21 Now, waste tire sites, there's a similar provision
- 22 in Public Resources Code 42846, which allows the Board to
- 23 spend monies directly for cleanup, and the Board's had a
- 24 number of projects and tire -- I'm getting the tire
- 25 cleanup back. I used to have it before 2000. We cleaned

- 1 up over 10 million tires then. And since that time, we've
- 2 cleaned up other millions in tire fire sites, and there's
- 3 been a lot of work there.
- 4 Solid waste cleanup program, we've had 180
- 5 projects. We've approved about \$80 million in funding;
- 6 \$90 million of funds leveraged; 7 million cost recovery.
- 7 It's just -- it's a pretty big program for the Board,
- 8 pretty successful. A lot of big successes over the years.
- 9 --000--
- 10 CLEANUP BRANCH MANAGER WALKER: The engineering
- 11 services contract, this is a core contract for the
- 12 program, supports the program by performing -- in
- 13 performing timely remediations by providing the
- 14 engineering services.
- 15 Engineering services include, like, site surveys,
- 16 field characterization waste, implement analysis, site
- 17 specific remediation plans and specifications, permits,
- 18 construction quality assurance, construction management,
- 19 community education and outreach programs. Those are just
- 20 the highlights from the scope of work in Attachment 1.
- 21 I would also like to point out that we do use this
- 22 contract to support matching grants from time to time. An
- 23 example is the city of Duarte. You know, we would rather
- 24 get grant applications so that we can, you know, focus our
- 25 resources. And in that particular case, we are -- it

- 1 appears we are successful in helping to design expansion
- 2 of the gas systems so that the city can apply for matching
- 3 grant and actually finish it themselves. So we're kind of
- 4 helping them along on that. And we use, occasionally,
- 5 these contracts to do that where it's appropriate.
- 6 It's a work order based contract. So the reports
- 7 of the scope of work and the contract that the Board
- 8 approves -- the staff issued work orders based on the
- 9 individual tasks and projects. So it's dynamic, and we
- 10 have a lot of control and flexibility.
- 11 The funding for the proposed allocation -- and
- 12 again, this is scope of work item, encumbering the funds
- 13 comes with awards. So this just kind of lays out how we
- 14 see or what we recommend in the preliminary allocation.
- 15 Based on need, we see each fiscal year \$400,000
- 16 from the solid waste trust fund. First year, we have
- 17 another hundred thousand dollars from the tire fund, which
- 18 this contract you would have relatively less tire support
- 19 work needed.
- 20 But again, based on the scenario of need that we
- 21 have identified, the need to exceed would be \$1.3 million.
- 22 And again, this contract, we would plan, if the
- 23 board approves this item, to go forward with the RFP
- 24 process, be back by April for consideration of award, and
- 25 then the contract and the normal cycle would terminate in

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1 May of 2010.
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- 2 Environmental services contracts --
- 3 --000--
- 4 CLEANUP BRANCH MANAGER WALKER: This is the
- 5 physical work for cleanup. This is -- they actually do
- 6 the cleanup contracts on the site, picking up trash,
- 7 putting it in trucks, making sure it's done right.
- 8 And you can see in the slides. That's from
- 9 Angora. It's a basic -- you know, you see an excavator
- 10 there; you see the guys in the field, dressed
- 11 appropriately; you know, health and safety procedures;
- 12 putting the stuff in the trucks, hauling them away, making
- 13 sure it's done right.
- 14 And in these contracts we have two contracts,
- 15 which gives the Board a maximum flexibility -- the
- 16 geographic base, north and south contracts. And each
- 17 contract is both a backup for the other. And again, the
- 18 scopes of work, Attachments 1 and 2, separated from each
- 19 section, both the same, the north and the south.
- 20 Don't have to really go into it further. I can if
- 21 you would like to talk about it a little bit more.
- 22 Again, it's work-order based.
- 23 And the funding allocation projected, about
- 24 1.5 million a year. And then in accordance with the
- 25 tire -- five year tire plan, which is -- lays out through

- 1 the years of short-term remediations, we've proposed
- 2 allocations, based on that tire fund.
- 3 COMMITTEE MEMBER PEACE: Can I ask a question in
- 4 regards to that? When you're splitting the north and the
- 5 south equally -- and I was just wondering, because in the
- 6 tire fund you still have some legacy funds to take care
- 7 of. And I don't know what there is in Southern
- 8 California. So we need more money for the northern
- 9 California?
- 10 CLEANUP BRANCH MANAGER WALKER: Well, I will show
- 11 you -- if you hold a little bit, I will show you another
- 12 slide on the contract status. We can talk about that a
- 13 little bit more, and I think it will work better.
- 14 So but let me just -- let me just finish up on
- 15 this side. But the not-to-exceed would be 5.7 million.
- 16 And we feel this should accommodate the cleanups. And
- 17 essentially the same contract terms.
- 18 --000--
- 19 CLEANUP BRANCH MANAGER WALKER: There we go.
- 20 Just -- this ties in directly, Board Member Peace, with
- 21 your questions. This gives you a current contract status.
- 22 And the question on the environmental services, you see,
- 23 we have a current contract with ERRG on the tire program.
- 24 We have, right now, with tire sites, we have three Sonoma
- 25 sites, we have another one that's relatively newly

- 1 identified, but we'll probably add on. And then we have
- 2 another short-term remediation project.
- 3 It is unlikely that that contract is going to be
- 4 able to be used because we're getting into the wet season,
- 5 and if you recall, at Sonoma, we have a lot of problems in
- 6 the wet season. And we don't want to be out there. The
- 7 process, we're getting headway on it, but the bulk on that
- 8 work is going to be after the contract.
- 9 But right now, we do project that -- and again,
- 10 the solid waste cleanup program contracts, we have enough
- 11 to accommodate new projects. We'll probably bring a
- 12 couple of projects to the Board in October. So we feel
- 13 comfortable there.
- 14 With the allocation and the nature of the size of
- 15 the sites in Sonoma that we know now, we're pretty
- 16 confident, within that allocation of the tire program, for
- 17 the new contracts, that we will be able to handle those
- 18 sites. They are fairly big, but they are not huge. You
- 19 know, obviously there are not a lot -- the sites left are
- 20 relatively small; there's a couple of tricky ones. So
- 21 we're pretty confident we can handle it with the new
- 22 contracts.
- 23 And if we could do it under the existing
- 24 contracts, we would. But it's just not going to be timely
- 25 enough. We're not going to be able to do that.

- 1 COMMITTEE MEMBER PEACE: You say these figures
- 2 include the Angora project cost reimbursement. So we've
- 3 gotten our money back?
- 4 CLEANUP BRANCH MANAGER WALKER: We haven't gotten
- 5 our money back, but basically, we have the MOU and we're
- 6 just giving them our costs now, and there's no reason to
- 7 not assume, right now, that we're going to get our cost
- 8 reimbursement.
- 9 COMMITTEE MEMBER PEACE: What were the total
- 10 costs?
- 11 CHAIRPERSON MULÉ: I think that's what Ted had
- 12 referred to that in his director report. They are
- 13 finalizing all of the numbers, and then they will be
- 14 presenting that to OES.
- 15 PERMITTING & ENFORCEMENT DIRECTOR RAUH: That's
- 16 correct. Actually, Department of Finance will be making a
- 17 presentation which will include all the costs,
- 18 information, at the October Board meeting.
- 19 COMMITTEE MEMBER PEACE: Okay. Thank you.
- 20 CLEANUP BRANCH MANAGER WALKER: We're going to
- 21 probably be pretty close to that 7 million mark.
- 22 CHAIRPERSON MULÉ: Great.
- 23 CLEANUP BRANCH MANAGER WALKER: We're hoping for a
- 24 little more, but we will be pretty close right now.
- 25 --000--

- 1 CLEANUP BRANCH MANAGER WALKER: Now just a summary
- 2 for the fund status, again, for both items. This is --
- 3 again, assumes Angora project cost reimbursement with the
- 4 unreserve balance and the fiscal year 2007/08
- 5 appropriation.
- 6 The balance available for all new contracts is
- 7 \$7.8 million. These proposed allocations are -- would,
- 8 again, encumber upon consideration of award, to be about
- 9 3.4 million. So we would have \$4.4 million available for
- 10 new grants, loans, and other contracts.
- I would line to point out, we did a typo in the
- 12 item on "environmental services" in the fiscal section,
- 13 page 4. We put a \$4.3 million available. That actually
- 14 would be changed so it's 4.4, which is the correct number.
- 15 And then also on -- in addition, we have the tire
- 16 fund allocation of \$1 million.
- 17 --000--
- 18 CLEANUP BRANCH MANAGER WALKER: So in conclusion,
- 19 staff recommend the Board adopt Resolutions 2007-197 for
- 20 Item 6 -- Item G, the engineering services contract; and
- 21 Resolution Nos. 2007-198 and 2007-204, for Item H, Item 7,
- 22 for the two environmental services contracts, which would,
- 23 number one, approve the scopes of work to implement these
- 24 contracts; and two, to authorize staff to develop and
- 25 advertise pursuant to the RFQ process, and select

- 1 contractors which we would later present to you for
- 2 consideration.
- 3 That concludes my presentation. I would be happy
- 4 to answer any questions.
- 5 CHAIRPERSON MULÉ: Great. Thank, Scott. That was
- 6 a really good presentation. Appreciate that.
- 7 Any questions for Scott or anyone?
- 8 COMMITTEE MEMBER PEACE: I do --
- 9 CHAIRPERSON MULÉ: Board Member Peace?
- 10 COMMITTEE MEMBER PEACE: I have a question. It
- 11 has to do in the funding box, on Item 6. I don't --
- 12 sometimes it seems to me, in the past, and maybe things
- 13 will change that we didn't -- it says the amount to fund
- 14 item would just be zero because it was a scope of work.
- 15 And we didn't put the amount in until we awarded the
- 16 contract.
- 17 And then also, say the subsequent item, in 7,
- 18 where you start off with the same amount, same point --
- 19 you know, 7.8 million instead of reducing it by the amount
- 20 that would be reduced if we approved the previous item,
- 21 that you have the whole amount instead of adjusting it
- 22 subsequently, like some of the items had been done in the
- 23 past.
- I mean, can you tell me how we're going to be
- 25 doing all the agenda items now where the scope of work,

- 1 the money is taken out....
- 2 CLEANUP BRANCH MANAGER WALKER: In the past, even
- 3 with the allocation where it's not encumbered, we have put
- 4 the funding strip with the, you know, money subtracted
- 5 out. But the one thing that we did different here was,
- 6 there was a preference of the budget office, was to
- 7 basically have the total amount and then the separating it
- 8 out. So in case one item gets approved the other one
- 9 would occupy it. So I know it's confusing --
- 10 COMMITTEE MEMBER PEACE: It is confusing.
- 11 CLEANUP BRANCH MANAGER WALKER: -- and that's why
- 12 we were hoping the slide would help. The text discussion
- 13 was intended to try to clarify that.
- 14 I think the other thing to understand is that
- 15 since the fund is dynamic, you know, things change. And
- 16 so when we come back to actually encumber, we want to make
- 17 it clear that this item doesn't encumber the money. It
- 18 kind of lays out the projected allocation so we could
- 19 plan, and also have an idea of what we have available for
- 20 grants so that we get going on the grant program.
- 21 So certainly, we'll work with the Board to try and
- 22 make that clear in the future, because I know it was
- 23 confusing.
- 24 COMMITTEE MEMBER PEACE: There should be a star on
- 25 the previous item -- is, you know, passed. And this is

- 1 what the actual amount would be.
- 2 And just to make sure that, then, all the items,
- 3 no matter what division they are in, or if they are all
- 4 the same, because it seems to me, I have seen things where
- 5 they did not put the amount of the item and the contract
- 6 was actually awarded. And then, like I say, reduce the
- 7 amount in subsequent items. So as long as they are done
- 8 all the same, that would be less confusing.
- 9 EXECUTIVE DIRECTOR LEARY: Understood.
- 10 Thank you.
- 11 CHAIRPERSON MULÉ: Okay. Any other questions?
- 12 Let's take each of these items up separately.
- 13 First we have resolution 2007-197.
- 14 Is there a motion?
- 15 COMMITTEE MEMBER PEACE: I would like to move
- 16 Resolution 2007-197.
- 17 COMMITTEE MEMBER DANZINGER: Second.
- 18 CHAIRPERSON MULÉ: That was moved by Board Member
- 19 Peace and seconded Board Member Danzinger.
- 20 Donnell, could you call the roll on this one?
- 21 EXECUTIVE ASSISTANT DUCLO: Members Danzinger?
- 22 COMMITTEE MEMBER DANZINGER: Aye.
- 23 EXECUTIVE ASSISTANT DUCLO: Peace?
- 24 COMMITTEE MEMBER PEACE: Aye.
- 25 EXECUTIVE ASSISTANT DUCLO: Chair Mulé?

- 1 CHAIRPERSON MULÉ: Aye.
- 2 Next one is 2007-198.
- 3 COMMITTEE MEMBER PEACE: I would like to move
- 4 resolution No. 2007-198.
- 5 COMMITTEE MEMBER DANZINGER: Second.
- 6 CHAIRPERSON MULÉ: That was moved by Board Member
- 7 Peace, seconded by Board Member Danzinger.
- 8 We'll substitute the previous roll. We will put
- 9 both of those on consent agenda.
- 10 And the final is 2007-204.
- 11 COMMITTEE MEMBER PEACE: I move Resolution No.
- 12 2007-204.
- 13 COMMITTEE MEMBER DANZINGER: Second.
- 14 CHAIRPERSON MULÉ: Moved by Peace, seconded by
- 15 Danzinger.
- We'll substitute the previous roll, and put that
- one on consent as well.
- 18 Thank you very much, Scott, for your presentation,
- 19 again.
- 20 And we will now move to agenda -- Committee Item
- 21 I, Board Item 8.
- 22 PERMITTING & ENFORCEMENT DIRECTOR RAUH: This is
- 23 Ted Rauh again.
- 24 This item is consideration of approval of scope of
- 25 work and a contractor to provide training facilities and

- 1 support for law enforcement personnel on waste tire
- 2 compliance issues.
- 3 The Board staff, CHP staff, waste tire grantees,
- 4 and local law enforcement staff have discussed a more
- 5 comprehensive training program than the 90 minutes of
- 6 training that we currently have provided. And basically,
- 7 this issue or this item will present a contract to execute
- 8 a more expanded training program and provide training for
- 9 200 folks involved in the important issues of tire
- 10 compliance in the state.
- 11 With me today, Darryl Petker to present the item.
- 12 CHAIRPERSON MULÉ: Good afternoon.
- MR. PETKER: Good afternoon, Board members. My
- 14 name is Darryl Petker. And I'm here to talk to you about
- 15 this item.
- What we're asking you to do and approve today is
- 17 an item for \$35,000 coming from the waste tire management
- 18 fund, the recycling management fund.
- 19 The concept came from examples we've learned and
- 20 training we've always provided, or have been providing
- 21 with the CHP. We've had some great successes with the
- 22 training and then the buildup and activities of the law
- 23 enforcement personnel, both city and CHP, after the
- 24 training. And we're trying to keep that going.
- Now, we've sat down with CHP, local law

- 1 enforcement, our own staff, and waste tire grantees to see
- 2 if they like this idea. We've had a few discussions, and
- 3 everybody's on board with it. And including the OES. And
- 4 I should have stopped here, but I would like to
- 5 introduce -- and if there's any questions, is Jeff Leep --
- 6 Ken Leep from OES who's here in support of this.
- 7 CHP had training; otherwise, they would have been
- 8 here also for any comments.
- 9 This is a one-time contract we're asking for and
- 10 it's for training of, again, the CHP, the local law
- 11 enforcement personnel, waste tire grantees, ours, and for
- 12 our inspectors.
- 13 What we're looking at is a curriculum to expand on
- 14 the training we've already done, because we've seen a need
- 15 for it. And we're looking up to about a three-day
- 16 training, or a three-day training, and three or more
- 17 sessions of that.
- 18 It will probably be Tuesday through Thursday.
- 19 That leaves Monday through -- Monday and Friday for travel
- 20 so, we don't limit any overtime.
- 21 Now, part of the thing that we picked on -- why we
- 22 picked three days is, we had groups get together and kind
- 23 of look at curriculums and what classes we want to hold
- 24 and how long we had for that. And a lot of people wanted
- 25 more time. My thought was, let's try and do it with three

- 1 days and limit the overtime and necessity of moving
- 2 people's schedules around and things like that.
- 3 Class size, we're trying to limit it to 50. Part
- 4 of the reason for that is that the facility we're asking
- 5 to go to seats 50 comfortably and can service a group of
- 6 50 very comfortably.
- 7 Curriculum and training has not been developed.
- 8 It's been thought through. But the actual bullet points
- 9 and the actual topics have not been fully developed yet,
- 10 While we have a good handle on what we want to do. And
- 11 they will be developed in a working relationship with the
- 12 CHP, with OES, the grantees, local enforcement, and our
- own staff, who will also be teaching those courses.
- 14 All those people that are helping develop it will
- 15 take their best expertise, and they will be plugged into
- 16 teaching that.
- 17 The training, we're suggesting be by geographical
- 18 area. We could do just mass training all over the state.
- 19 And what we found and we think would be a good idea that
- 20 if we lump them into areas -- so the Southern California,
- 21 the grantees, the inspectors, the officers, would all
- 22 train together. So not only would they train together,
- 23 hear the same message, but they'd also be able to network.
- 24 We found that really beneficial both in Gilroy and
- 25 in Southern California, along the border, where the

- 1 grantees and the law enforcement personnel call each other
- 2 now, and we're almost out of the loop. They just take
- 3 care of it. And they get it done and sometimes we hear
- 4 about it and sometimes we don't. Which is kind of nice.
- 5 It's like where we would like to end up.
- 6 So the areas we're looking at, is Southern
- 7 California, central California, and northern. And if
- 8 possible, what we're going to try to do to get another one
- 9 is, we're going to break up Central Valley and the central
- 10 coast, because geographically, that makes sense to us, as
- 11 far as the work that's out there and locations.
- 12 The facility itself -- oh, yes, OES and CSTI, as
- 13 part of OES, has been part of law enforcement, first
- 14 responder training for the state for a long time.
- 15 Ken just advised me that they are the only state
- 16 agency that does statewide, things like this, and has the
- 17 facilities to do it, other than maybe the CHP academy,
- 18 which isn't available to us. There are local people that
- 19 do it.
- 20 Our thought on picking them was that, one, this is
- 21 a little isolated so everybody's held together. They are
- 22 not off running around and they will communicate with each
- 23 other. Two, it's central, so we have the same facilities,
- 24 the same message sent out for those in the northern
- 25 California and Southern, so we don't have to redo and do

- 1 all the logistics of different locations, and they have
- 2 the facilities we need. They have the classroom set up,
- 3 they have the working room set up, so we can go off and do
- 4 little sessions. And they have the outdoor facilities for
- 5 that we're going to need for the training we want to do.
- 6 So that when we do field exercises, they have that ability
- 7 right there to do it. They also have vehicles that we can
- 8 use as part of the agreement so we don't have to go out
- 9 and rent some more, saving on some of our own time.
- 10 Some of the -- some of the areas that are going to
- 11 be talked about is training -- and I won't hit them all.
- 12 I will kind of highlight the areas -- will include review
- 13 of statutes and regulations. We'll have field training
- 14 sessions, so we'll have stuff in class, and then we'll
- 15 practice it outside of class. And I can go into more
- 16 detail about some of those if you wanted. I'll just try
- 17 and limit the time that I'm up here.
- 18 We'll have personal safety issues, which has been
- 19 very important to every party involved. And we're going
- 20 to be talking about that. Courtroom preparation;
- 21 surveillance. OES has agreed to supply and seems to be
- 22 very -- one, they do a good job on this. Two, they are on
- 23 board with it and are looking forward to it. They will
- 24 facilitate -- they will facilitate, the meetings, the
- 25 classrooms, everything that we need, and provide

- 1 administrative support. They will help review our
- 2 training manuals. They will print most of -- all of the
- 3 material for us, and they will coordinate all the indoor
- 4 and outdoor activities.
- 5 So that kind of -- one other issue that came up
- 6 is, who's going to be and where the funds are coming from
- 7 for the different issues. Each organization -- it's our
- 8 stance now, each organization will be paying for their own
- 9 responsibilities -- for their travel, for their rooms, for
- 10 stuff like that. So we'll be paying for ours. CHP will
- 11 hopefully pay for theirs. OES, we're under contract with.
- 12 The grantees will probably be using grantee money. And if
- 13 there's local law enforcement involved, they will be using
- 14 their own funds for the training.
- 15 Training is scheduled to out in the spring. So we
- 16 have plenty of time to get organized, get the word out.
- 17 The only really downside on the training that we
- 18 can see is if there's a catastrophe that comes up and
- 19 there's a big call for law enforcement to not be able to
- 20 go anywhere and they have to stay where they are at, is
- 21 the only really issue I see in the development of this.
- 22 So with that, I think I have hit most of the
- 23 topics.
- 24 If you have any questions, please.
- 25 CHAIRPERSON MULÉ: Thank you, Darryl.

- 1 Do we have any questions for Darryl? Board Member
- 2 Peace?
- 3 COMMITTEE MEMBER PEACE: I have some questions for
- 4 Darryl.
- 5 Sounds like you thought this pretty well through
- 6 and that you've had stakeholder input.
- 7 But when I read through the item, my first thought
- 8 was that, San Luis Obispo is awful far away. Why aren't
- 9 you doing it regionally? I think you did answer those
- 10 questions, so I'm okay with trying this for a year to see
- 11 how it goes.
- 12 Another thing is, my first thought is, when you
- 13 are saying three to four days -- of course, now you are
- 14 saying three -- I'm just wondering, when you talk to the
- 15 CHP and our waste tire grantees, whose tire enforcement
- 16 isn't their main focus, are they going to be able to take
- 17 that amount of time off from their, you know, regular jobs
- 18 to be able to go to, you know, like a seminar on something
- 19 that really isn't their main focus on their job?
- 20 MR. PETKER: We've talked to a couple of directors
- 21 for the grantees, and all of them liked the idea. I can't
- 22 give you an absolute yes. All I've got is encouragement.
- 23 "We like it. We'll be happy to send somebody. Just give
- 24 us plenty of notice and warning."
- We don't have a list of absolute sign-ups, no.

- 1 But everything I've asked --
- 2 COMMITTEE MEMBER PEACE: Is that from the CHP too?
- 3 MR. PETKER: From the CHP? Yeah. The training
- 4 directors have said they are on board with it.
- 5 COMMITTEE MEMBER PEACE: I'm willing to try it for
- 6 a year.
- 7 My only other question is there's 50 attendees.
- 8 I'm just wondering if you're talking about CHP and waste
- 9 tire enforcement grantees. I was wondering, do you think
- 10 that maybe you can extend that to non-waste tire
- 11 enforcement grantees if there's room available?
- 12 I guess I'm thinking -- my point, like in San
- 13 Diego, we're really trying to encourage the county to get
- 14 a grant. So if, like, they were invited, they could maybe
- 15 send somebody or saw something that said, "Oh, gee, we
- 16 could go to that and use the state funds if we had a
- 17 grant."
- 18 And then I know the City of San Diego is always
- 19 trying to get the County to go in with them so they can
- 20 work together. Is there -- have you put any thought like
- 21 if you didn't get 50, that you could....
- 22 CHAIRPERSON MULÉ: Well, I think that might be an
- 23 incentive for them to apply for the waste fire enforcement
- 24 grant is that they would be able to have their training
- 25 paid for.

- 1 COMMITTEE MEMBER PEACE: They are not getting the
- 2 invite because they are not a grantee.
- 3 CHAIRPERSON MULÉ: But if they apply for the grant
- 4 and receive the grant, then they will be able to attend
- 5 the training and have it paid for through the grant. That
- 6 is an incentive.
- 7 COMMITTEE MEMBER PEACE: That is a definite
- 8 incentive.
- 9 CHAIRPERSON MULÉ: Right. Okay.
- 10 Any other questions?
- I did have similar questions to Board Member
- 12 Peace's as far as, you know, the regional versus having it
- in one location.
- 14 Darryl, you and I talked about getting to and
- 15 from, you know, the travel issue, and then also going from
- 16 a 90-minute training to a three-day training. Something
- 17 else -- we may want to consider maybe doing a two-day
- 18 training with up and back. I know that when we had the
- 19 MOLO trainings back a few years ago, there were a number
- 20 of participants that really struggled with taking an
- 21 entire week out of the office or out of the field for the
- 22 training.
- 23 So something -- just something for us to consider.
- 24 We may want to look at two days or something like that.
- 25 We may want to consider having a north or south training.

- 1 I'm just saying, I know from some of the feedback I
- 2 received from the MOLO training, there were some issues
- 3 with that.
- 4 And I think it's a great concept. I love the idea
- 5 of CHP, tire inspectors, and grantees, all in the same
- 6 room, at the same time, hearing the same thing and
- 7 networking. That's very, very critical. So again, with
- 8 that, just some recommendations.
- 9 MR. PETKER: We'll discuss all those issues.
- 10 Thank you.
- 11 CHAIRPERSON MULÉ: Okay. Do I have a motion?
- 12 COMMITTEE MEMBER PEACE: I am still concerned as
- 13 well as for travel costs, hotel costs. We are asking them
- 14 to pay, but I'm willing to try anything once.
- 15 So with that I will move Resolution 2007-193.
- 16 COMMITTEE MEMBER DANZINGER: Second.
- 17 CHAIRPERSON MULÉ: We have a motion by Board
- 18 Member Peace, seconded by Board Member Danzinger.
- 19 Donnell, call the roll, please.
- 20 EXECUTIVE ASSISTANT DUCLO: Members Danzinger?
- 21 COMMITTEE MEMBER DANZINGER: Aye.
- 22 EXECUTIVE ASSISTANT DUCLO: Peace?
- 23 COMMITTEE MEMBER PEACE: Aye.
- 24 EXECUTIVE ASSISTANT DUCLO: Chair Mulé?
- 25 CHAIRPERSON MULÉ: Aye.

- 1 That passes. And we will put that on fiscal
- 2 consent.
- 3 Thank you very much, Darryl. Appreciate it.
- 4 Moving on, we are now at Board Agenda Item 9 and
- 5 Committee Item J.
- 6 PERMITTING & ENFORCEMENT DIRECTOR RAUH: Yes,
- 7 Madam Chair. Ted Rauh again.
- 8 This item -- the purpose of this item is to seek
- 9 approval of the Board to notice a rulemaking for the
- 10 permanent adoption of the store recordkeeping and
- 11 reporting requirements as mandated by law at its June 12
- 12 emergency regulations for plastic carry-out bag
- 13 recordkeeping and reporting requirements for store
- 14 operators and their designated reporting parties.
- These regulations are in effect until
- 16 January 26th of 2008. The proposal would ask that the
- 17 Board's approval to proceed with the formal regulatory
- 18 process.
- 19 And here to present this item, Neal Johnson. Take
- 20 it away, Neal.
- 21 MR. JOHNSON: Thank you, Madam Chair, members of
- 22 the committee. We are here -- get our presentation.
- 23 (Thereupon an overhead presentation was
- 24 presented as follows.)
- MR. JOHNSON: This item is to get guidance and

- 1 direction on noticing for the final regulations for the
- 2 at-store recycling programs created by Assembly Bill 2449
- 3 from last year.
- 4 And I think in June, when the Board approved the
- 5 emergency regulations, most of the general concepts were
- 6 covered. This package is very similar to the emergency
- 7 regulations that the Board approved and OAL subsequently
- 8 adopted. There's been a little bit of tweaking with
- 9 respect to exactly how the reporting and the use of the
- 10 comingled recycling rate, and we may well have to revise
- 11 that again.
- 12 We are here to ask for Board direction to fil a
- 13 notice with OAL to being a 45-day comment period. It is
- 14 our estimate that we will actually file around the first
- 15 of November. And then during that period, we would
- 16 undoubtedly get comments. We will schedule public hearing
- 17 to occur sometime after the end of the 45-day period.
- 18 When one starts looking at the calendar, we're now
- 19 into the holiday season. So not quite clear whether we
- 20 will opt for, in the end of December or early January.
- 21 But our hope is to get that by early January. And if we
- 22 have to revise the regulations, we will then go out with
- 23 another short comment period, hopefully ending by the end
- of January so that we can get Board approval and
- 25 ultimately file with OAL by no later than March 1 of 2008.

- 1 The current emergency regulations, I think as I said
- 2 earlier, will expire about the 26th of January next year.
- 3 Under the current law, the Board may get two 90-day
- 4 extensions. And we're thinking, we probably won't have to
- 5 get one of those. But we should be able to get through
- 6 during that process.
- 7 --000--
- 8 MR. JOHNSON: And so with that, we are asking you
- 9 to approve Option 1 and resolution 2007-199, and to
- 10 initiate the 45-day comment period.
- 11 Are there any questions?
- 12 CHAIRPERSON MULÉ: Great. Thank you, Neal. Great
- 13 presentation.
- Are there any questions? Board Member Peterson?
- 15 BOARD MEMBER PETERSEN: Madam chair, thank you.
- 16 CHAIRPERSON MULÉ: You're welcome.
- 17 BOARD MEMBER PETERSEN: Couple of things that I
- 18 have read through. And I want to bounce this back and
- 19 forth with you.
- The more specific definition of "store," it
- 21 appears that we're not including some of the smaller
- 22 stores that have -- the stores that don't -- are fast
- 23 foods -- not fast foods, but convenient foods. We're not
- 24 including that; right?
- MR. JOHNSON: We feel -- I feel that they are

- 1 probably not the -- you know, if you look at, for example,
- 2 the California Grocers Association membership list, you
- 3 see some of the major players at the convenience store
- 4 market. One could read the law to say, because of
- 5 \$2 billion annual sales number, that they fit in it.
- 6 If you look -- if you take the definition that
- 7 talks about "supermarket," which is referenced by the
- 8 initial definition of "grocery store," you tend not to see
- 9 them in, for example, progressive grocers marketing guide
- 10 book. So staff has generally taken the position that they
- 11 are not, but that is an area that we expect to receive
- 12 some comments.
- 13 BOARD MEMBER PETERSEN: I would like to broaden
- 14 that definition and make it as broad as possible. Because
- 15 they are -- even though they are snack foods or whatever,
- 16 they are still using plastic bags --
- 17 MR. JOHNSON: I understand.
- 18 BOARD MEMBER PETERSEN: -- and we are going to try
- 19 and address all that, if we could.
- 20 MR. JOHNSON: Some of it comes from the problem of
- 21 the definition of "full line" and "full service," what
- 22 exactly that means. So you have that with convenience
- 23 stores and certain liquor stores and some others.
- 24 BOARD MEMBER PETERSEN: That's something that
- 25 could be worked out; right?

- 1 MR. JOHNSON: It's something that could be worked
- 2 out, right.
- 3 BOARD MEMBER PETERSEN: On the clarification of
- 4 the comingled recycling rate, allowing operators to do
- 5 their own comingled rate, is that something we should let
- 6 the larger chains do?
- 7 MR. JOHNSON: I think it's something we're going
- 8 to see comments on. There are certainly pros and cons.
- 9 The -- just Friday, I was having a discussion with one of
- 10 the large supermarket chains. And that store said they
- 11 would like to actually -- actually, we're going to
- 12 schedule it, probably a meeting with some of the advisory
- 13 group to go through some of the -- exactly what is the
- 14 comingled rate, how -- and maybe how it's determined and
- 15 how it might be used, particularly in the 2008 reports.
- 16 BOARD MEMBER PETERSEN: So we're actually listing
- 17 all of the stakeholders, meaning the grocers and the store
- 18 operators, about how they think they can handle this;
- 19 right?
- MR. JOHNSON: Yes.
- BOARD MEMBER PETERSEN: Out-of-state stores. I
- think we should be good neighbors in that what they've
- 23 included as part of their distribution systems in Reno and
- 24 Las Vegas -- correct, that's all part of their
- 25 distribution numbers. Wouldn't it be great if we could

- 1 recommend -- well, if we're going to do this in
- 2 California, we'll be good neighbors. We'll put bags -- I
- 3 mean, boxes for recycling and signage up at the stores in
- 4 Nevada to chip in on this.
- 5 I'm sorry. Okay. Okay. But just an idea.
- 6 MR. JOHNSON: I think philosophically we would
- 7 agree. But I prefer not to go there.
- 8 BOARD MEMBER PETERSEN: And on reporting of bags
- 9 recycled, would that -- never mind. We'll skip that one.
- 10 On signage, in the stores, I happened to just in
- 11 my town, Santa Barbara, go around to about six different
- 12 locations over the weekend just to see what was going on.
- 13 And it was amazing. Everybody -- most everybody
- 14 had the bins. Some of the them were tucked away. I can
- 15 say, Trader Joe's, I walked in and it's right in the front
- 16 door. And the container is stylized right with what the
- 17 store looks like. So it's all integrated. Some Trader
- 18 Joe's don't use plastics.
- 19 Well, anyway, one of the things that I saw that is
- 20 probably something we should take a look at is eye level
- 21 identification, not just on the container. Because I
- 22 found that they stuff the containers away, people don't
- 23 see them. And they are supposed to be easily accessible
- 24 and a conditioned reflex. You see the sign, "Recycle your
- 25 bags."

- 1 The other thing I would encourage too -- sorry,
- 2 Madam Chair. I'm just chewing on this one.
- 3 CHAIRPERSON MULÉ: Go right ahead.
- 4 BOARD MEMBER PETERSEN: The other thing I'd like
- 5 to do is encourage any clean film, including the produce
- 6 bags that you wrap your produce, to be included in the
- 7 program and such advertized.
- 8 And I know, Member Peace and I have discussed the
- 9 labeling of the bags down at the bottom, so when you put
- 10 your materials or your groceries in the bag, you don't see
- 11 down at the bottom. It says, "Please return for
- 12 recycling." Couldn't they put that up at the top?
- 13 COMMITTEE MEMBER PEACE: I was going to mention --
- 14 can you go back to slide two?
- MR. JOHNSON: Which?
- 16 COMMITTEE MEMBER PEACE: Slide two, where it says
- 17 at-store recycling, AB 2449. Right there.
- 18 See, part of the bill is like what Board Member
- 19 Petersen said. Part of the bill does specifically say
- 20 that the bags must display the words "please return to a
- 21 participating store for recycling."
- Yet, I don't see anywhere here where we've
- 23 addressed that in our regulations. Is that something we
- 24 can address?
- Because he's right. All the bags that I've seen

- 1 have it way at the bottom of the bag. And you can't even
- 2 see it when there's anything in the bag. So we should be
- 3 able to specify at the top, where people can actually see
- 4 it.
- 5 MR. JOHNSON: Actually, I think I would defer to
- 6 legal counsel on some of the those.
- 7 The regulations before you really deal with
- 8 recordkeeping reporting, not some of the requirements.
- 9 And we have told some -- I think, said earlier, that
- 10 generally the law did not give us the overall regulatory
- 11 power over a number of operations, such as what
- 12 Mr. Petersen has noticed, and I think everyone probably
- 13 noticed the inconsistent signage that has been occurring.
- 14 And, you know, clearly, that labeling on the bottom, the
- 15 side, the edge of the bags, that's not particularly
- 16 prominent. But that is currently not part of the
- 17 regulatory package because it was felt that that was not
- 18 within our regulatory purview.
- 19 COMMITTEE MEMBER PEACE: Even when it's part of
- 20 the bill, when it says that we will print this on the bag,
- 21 and there's nothing we could say in our regulations, where
- 22 people actually have to see it? Isn't that the intent of
- 23 the law?
- 24 CHIEF COUNSEL BLOCK: The statutes referenced to
- 25 the Board is pretty limited to recordkeeping, although we

- 1 can encourage all sorts of things. But that's different
- 2 than regulatory --
- 3 BOARD CHAIRPERSON BROWN: We were even challenged
- 4 at the beginning of this entire process that there is no
- 5 reporting requirement unless we ask.
- 6 And so we've gone a huge step in just getting the
- 7 industry to recognize that we're going to ask, on
- 8 July 1st, and again the following July 1st, and again the
- 9 following July 1st. And if we don't put into a process,
- 10 regulations that, you know, require this, then they are
- 11 not going to do anything more than they absolutely have
- 12 to.
- So we've gotten some. But I think we can
- 14 encourage a little bit more consistency. We can showcase
- 15 those that are behaving really well. And it will be
- 16 really obvious, those that are not behaving well.
- 17 They are complying, but only what they absolutely
- 18 have to. In fact, I embarrassed my 12 year-old by asking
- 19 a few very pointed questions about where their bins were,
- 20 because they weren't clearly accessible to consumers.
- 21 They didn't provide reusable bags in a way that was
- 22 convenient for use. And she turned bright red, and I
- 23 stopped.
- But I will go back.
- 25 CHIEF COUNSEL BLOCK: And I do believe that one of

- 1 the goals of the recordkeeping, part of this is to then
- 2 look at this issue again in a year or two to see whether
- 3 some of those other measures needed to be invoked.
- 4 BOARD MEMBER PETERSEN: Elliot, do we have any
- 5 authority under PRC 4502 to make this clearer?
- 6 BOARD CHAIRPERSON BROWN: What is PRC 4502?
- 7 BOARD MEMBER PETERSEN: Adopt regulations. Can we
- 8 do that? Can we do that? Adopt regulations under our
- 9 authority?
- 10 CHIEF COUNSEL BLOCK: To require those things?
- BOARD MEMBER PETERSEN: Yeah. Make it clear.
- 12 CHIEF COUNSEL BLOCK: I will not tell you that we
- 13 can do that right here, as I sit here. If it's the
- 14 pleasure of the Board to have us go take another look at
- 15 that, my impression is, when we've looked at this issue
- 16 before is that we were pretty limited. But certainly,
- 17 we'll revisit that. I'm always willing to take a look at
- 18 that.
- 19 CHAIRPERSON MULÉ: Board Member Chesbro?
- 20 BOARD MEMBER CHESBRO: How limited are we with
- 21 regards to -- I mean, how much does the statute specify
- 22 what it is that they are reporting on? And would we use
- 23 the reporting requirement for them to report on how they
- 24 have made the availability of the program visible -- oops,
- 25 I turned myself off, sorry -- and some other mechanism

- 1 that is in keeping with the intent of law, which is that
- 2 reporting is supposed to be an incentive for them to do
- 3 certain things.
- 4 And I'm just wondering, if we could also have them
- 5 report on steps that they have taken to make the program
- 6 visible.
- 7 BOARD CHAIRPERSON BROWN: Like a simple question,
- 8 "Where is your bin located? In the front of the store?
- 9 In the back of the store? Hidden in customer service?"
- 10 BOARD MEMBER CHESBRO: Or even further, "What
- 11 steps have you taken to make sure that your customers are
- 12 aware of the program?"
- BOARD CHAIRPERSON BROWN: Yeah.
- 14 STAFF COUNSEL BRANCH: The statute does make
- 15 clear, the stores have to maintain records regarding
- 16 collection of plastic bags. That's pretty general.
- 17 COMMITTEE MEMBER DANZINGER: We could conceivably,
- 18 within that, create some categories of reporting.
- 19 STAFF COUNSEL BRANCH: I'll say a tentative yes.
- 20 COMMITTEE MEMBER PEACE: And how about, do they
- 21 have the reusable bags available? Because they are
- 22 required to do that.
- The grocery store I use, I would say six months or
- 24 so ago, the reusable bags are right out there by the check
- 25 stands. And now I don't know where they are. I don't see

- 1 them anywhere.
- I have to tell you, when I take in my reusable
- 3 bags, I've never seen anybody else bring in a reusable
- 4 bag. I'm the only one that I ever see bring in reusable
- 5 bags.
- 6 BOARD CHAIRPERSON BROWN: I see a few.
- 7 CHAIRPERSON MULÉ: There are a few. Especially if
- 8 you go to Trader Joe's.
- 9 BOARD MEMBER PETERSEN: Yeah, there's a lot of
- 10 people. It depends.
- But anyway, that's all I had, Madam Chair.
- 12 CHAIRPERSON MULÉ: Okay. Thank you very much.
- 13 Any other questions?
- 14 COMMITTEE MEMBER PEACE: Can I go back to the
- 15 question about what is a store, that Board Member Peterson
- 16 addressed.
- 17 When it says, "Several retail organizations have
- 18 inquired, " can you tell me who they are? What kind of
- 19 retail organizations?
- 20 MR. JOHNSON: Well, one of -- probably the most
- 21 interesting one is an auto parts chain -- and I won't say
- 22 which one, one of the major ones -- because they meet the
- 23 2 million annual sales and they sell snack foods and soft
- 24 drinks. Were they -- question was, were they a store? A
- 25 little bit along the lines of where Mr. Petersen was

- 1 earlier, with respect to convenience stores.
- 2 The Grocers Association asserts that while they
- 3 clearly are not that full line -- they don't do
- 4 particularly meat and produce, so they don't meet that
- 5 definition. And that's -- where that bright line -- is
- 6 there a bright line, I don't know. And where is the fuzzy
- 7 line, I think is something that needs to be addressed.
- 8 COMMITTEE MEMBER PEACE: When you are talking
- 9 about auto parts stores, it is kind of a fuzzy line,
- 10 because you might be over \$2 million in sales, but most of
- 11 those are probably tires, so you are not taking stuff out
- 12 in big quantities in bags, even though you are still using
- 13 some. I see, that is kind of a fuzzy thing there.
- MR. JOHNSON: Right.
- 15 CHAIRPERSON MULÉ: Okay. Do we have any other
- 16 questions or comments from staff?
- 17 No.
- 18 Do we have a motion then on Resolution 2007-199.
- 19 CHIEF COUNSEL BLOCK: Madam Chair, actually, staff
- 20 did a little bit of extra work. Since this is a
- 21 rulemaking item, normally there's not a requirement for
- 22 approving a resolution.
- 23 CHAIRPERSON MULÉ: I know that. But we have one
- 24 in there. So that's why I thought we would move that.
- 25 CHIEF COUNSEL BLOCK: I realize that. I was

- 1 giving you the option. You actually can give direction
- 2 without having to adopt the resolution.
- 3 CHAIRPERSON MULÉ: Okay. Well, I think we have
- 4 direction for you, from the committee, to move forward.
- 5 CHIEF COUNSEL BLOCK: And along those lines
- 6 actually, since the discussion went in a couple of
- 7 different directions, the staff's request for direction
- 8 was to go to us with the version that was in the agenda
- 9 item. There were a number of other things that were
- 10 mentioned, is the direction to just look at those issues.
- 11 But for now, go to notice with the version that's in the
- 12 agenda item.
- 13 CHAIRPERSON MULÉ: Well, personally, I think we
- 14 should go out with the -- with the existing version of the
- 15 regs, and then we can change those during the 45-day
- 16 period, because I guess my concern is the timeline that we
- 17 have. We want to get these own the street and out there
- 18 and approved, you know, by -- we want them to come back to
- 19 the Board by January for approval; correct, Neal?
- MR. JOHNSON: That's our intent.
- 21 CHAIRPERSON MULÉ: So I think, in the interest of
- 22 time and efficiency, let's just put them out as we are.
- 23 We can incorporate our changes as part of the public
- 24 comment. Okay?
- 25 CHIEF COUNSEL BLOCK: Thank you. That's the

- 1 clarification that I was seeking.
- 2 CHAIRPERSON MULÉ: Okay. So all right.
- 3 Any other clarification you need on that? You're
- 4 okay?
- 5 Very good.
- 6 Let's go then to our final item of the day,
- 7 committee Item L, Board Agenda Item 11 -- Committee Item
- 8 11, Board Agenda Item L.
- 9 SUSTAINABILITY PROGRAM DIRECTOR LEVENSON: Madam
- 10 Chair, we're ready. Howard Levenson, director for
- 11 Sustainability Program.
- 12 This is Agenda Item 11, consideration of the
- 13 2003/2004 biennial review findings for the source
- 14 reduction and recycling element; and consideration of
- 15 issuance of a compliance order for the city of Ridgecrest
- 16 in Kern County.
- I would like to make just a couple of introductory
- 18 comments before I turn to the staff.
- 19 First of all, this is still part of the transition
- 20 that we're going through within the reorganization. So
- 21 ultimately, you will see these kinds of compliance items
- 22 coming from waste compliance and mitigation. But we're
- 23 still in the process of shifting.
- 24 This is -- this is consideration of a compliance
- 25 order is not a step that we take lightly. As staff will

- 1 describe, we do have concerns about the diversion
- 2 calculations and about the adequacy of program
- 3 implementation in the city.
- 4 I would like to note that as you consider whether
- 5 or not to issue a compliance order, that begins a formal
- 6 process that we hope and intend involves working with the
- 7 city on developing a local assistance plan and in
- 8 conducting a waste generation study to identify and
- 9 address the various gaps that we believe need to be taken
- 10 care of.
- 11 Our ultimate goal is that the city would be able
- 12 to fulfill that local assistance plan. We can come back
- 13 to you and recommend that they come off of the compliance
- 14 order, just as we did for the City of Arvin this morning.
- 15 With that, just, brief introduction, we have Curie
- 16 Canuela, from our staff, is going to make the formal
- 17 presentation. And then Cara Morgan and Tab Willmon are
- 18 here as well to answer questions.
- 19 CHAIRPERSON MULÉ: Okay. Thank you. Good
- 20 afternoon. Good afternoon, Chair Mulé and committee
- 21 members.
- MS. CANUELA: For the record, I am Curie Canuela
- 23 with the Central Branch of the Local Assistance and Market
- 24 Development Division.
- I am bringing forward staff's 2003/2004 biennial

- 1 review findings that the city of Ridgecrest has failed to
- 2 implement diversion programs to meet state diversion
- 3 requirements in PCR Section 41780, and that its diversion
- 4 rate appears to be inaccurate.
- 5 These findings are based on the review of the
- 6 city's 2003 and 2004 program implementation efforts and
- 7 diversion rates, using available information from the
- 8 city's annual reports, buy-back center tonnage reports,
- 9 consultations and visits with city staff, its franchise
- 10 hauler, and the primary waste handling facility.
- 11 Staff's review today points to the need for
- 12 improvement in the city's residential, government, school,
- 13 and commercial diversion programs as well as a newer and
- 14 more accurate base year.
- 15 Our reasons for coming to this conclusion are as
- 16 follows: Prior to 2004, it appears that most of the
- 17 city's diversion efforts were through its participation in
- 18 the China Lake Naval Air Weapons Station recycling program
- 19 that operated a mini MRF on base. The facility accepted
- 20 CRV material, paper, and cardboard sources, both on and
- 21 off base.
- 22 After Homeland Security measures were tightened in
- 23 2004, however, materials from sources off base, such as
- 24 from the city government offices, local schools, and off
- 25 base residents were no longer accepted. Since the

- 1 Homeland Security orders went into effect, the city has
- 2 not pursued alternative programs for these materials.
- 3 The city's 1990 base year study indicates that
- 4 approximately 25 percent of the city's waste stream is
- 5 generated by the residential sector; 89 percent of the
- 6 city's approximately 26,500 residents subscribe to weekly
- 7 trash pickup service with the city's franchise hauler,
- 8 Benz Sanitation. This service does not include curbside
- 9 recycling, however, and staff therefore believes a large
- 10 percentage of the potentially recyclable material is being
- 11 disposed.
- 12 The remaining 11 percent of the residents
- 13 self-haul their waste to the landfill, which is less than
- 14 10 miles away. All residents are given the choice to take
- 15 the recyclables to three buyback centers in the city.
- 16 The city's 1990 base year also shows that the
- 17 nonresidential sector generates about 70 percent of the
- 18 city's waste stream. The city, however, does not have any
- 19 commercial on-site pickup of the recyclable materials.
- 20 While some commercial businesses voluntarily self-haul
- 21 their cardboard to drop off or buyback sites within the
- 22 city, and some backhaul various materials, staff believes
- 23 that without some kind of on-site pickup program, most of
- 24 the recyclables are being disposed.
- In addition to lack of program implementation,

- $1\,$ $\,$ staff also has concerns over the accuracy of the reported
- 2 diversion rate. The city's base year was established in
- 3 1990 based on volume, as scales were not yet installed at
- 4 the landfill.
- 5 This could have led to an artificially high base
- 6 year disposal rate, which, in turn, could lead to an
- 7 artificially high diversion rate.
- 8 While the city's 2003 and 2004 diversion rates are
- 9 64 and 70 percent, respectively, staff believes the
- 10 diversion programs the city is currently implementing are
- 11 not providing sufficient reductions in disposal to
- 12 substantiate these high diversion rights.
- 13 Specifically, the buyback businesses accounted for
- 14 less than 1,000 tons of diverted material, and staff
- 15 believes that it is unlikely that backhauling and dropoff
- 16 buyback activities for the commercial sector divert the
- 17 tonnage necessary to substantiate a 70 percent diversion
- 18 rate, or approximately 64,000 tons.
- 19 Staff therefore recommends the Board consider
- 20 issuing a compliance order that will require the city to
- 21 conduct a new waste generation study to establish a more
- 22 accurate base year, and to work directly with Board staff
- 23 to develop a local assistance plan that will identify a
- 24 strategy for program enhancements and local actions
- 25 necessary to enable the city to achieve its diversion

- 1 requirements.
- 2 This concludes my presentation.
- Jim McRea, public services director for the city,
- 4 is here today to answer any questions.
- 5 Thank you.
- 6 CHAIRPERSON MULÉ: Thank you very much. Jim, I do
- 7 have a speaker slip for you. So would you like to address
- 8 the committee?
- 9 Good afternoon. Thank you for being here.
- 10 MR. McREA: Madam Chair, Members of the Board.
- 11 I'm here to answer questions with respect to the
- 12 recommendation of your staff. I'm certainly not an
- 13 advocate of a compliance letter. However, there is
- 14 serious question about the accuracy or the adequacy of the
- 15 recycling program. To say that the city has not done
- 16 anything in good faith, I believe, is a misnomer, because
- 17 we have a number of programs to close the loop, that look
- 18 beyond the three recycling centers that are operating
- 19 within the city of Ridgecrest.
- The real problem, if there is one, occurred when
- 21 the base downsized from 6,000 employees to 3,000, and the
- 22 population of the community dropped from 30,000 to 24,000.
- 23 So essentially, the diversion rate changed and the
- 24 base year adequacy, as determined in 1993, may be
- 25 questionable.

- 1 CHAIRPERSON MULÉ: That's a good point.
- 2 I guess a question that I have for you, I'm
- 3 looking here -- and thank you for all the information that
- 4 you provided to us. It was very informative.
- 5 So I'm looking at your major employers in the
- 6 city, for example, the Sierra Sands Unified School
- 7 District, Ridgecrest Regional Hospital, and obviously, the
- 8 Navy. Do they all have commercial -- recycling programs
- 9 set up, for example, the school district?
- 10 MR. McREA: They have programs. Whether or not
- 11 they are very operational is something that we would work
- 12 with your staff to determine. But yes, they all have
- 13 programs.
- One of the unique features is that 80 percent of
- 15 the community is related to employment on the base. And
- 16 the base is unique in the United States in that it is
- 17 within the corporate limits of the city of Ridgecrest.
- 18 And so although its a sovereign entity, of the reserve of
- 19 the federal government, it's sales tax, it's recycling
- 20 rates, it's housing, all of that gets reported as though
- 21 it were part of the city even though we have zero control.
- 22 CHAIRPERSON MULÉ: Right. That was my other
- 23 question.
- 24 MR. McREA: And we have about the same amount of
- 25 control of the state as well. We don't build roads, for

- 1 example. We used to recycle an enormous amount of inert
- 2 material. We still recycle base material when we build
- 3 roads, but because they stole all the money, we put in
- 4 about a mile and a half of roads where we used to put in
- 5 maybe 4 miles of road.
- 6 So the economy is such in a rural community -- or
- 7 not necessarily rural, but an isolated community, that
- 8 we're sort of at the whim of the base. And so they all
- 9 have programs. But no, we don't have much say in them.
- 10 CHAIRPERSON MULÉ: Right. No, I do understand
- 11 that, having the base there. And again, it has a huge
- 12 impact on your overall diversion rate and generation rate
- 13 as well.
- 14 Do we have any other questions for Jim or for
- 15 staff? Board Member Peace?
- 16 COMMITTEE MEMBER PEACE: I had a question. When
- 17 we were looking over the different -- different programs,
- 18 that there's no mention of a C&D recycling ordinance. And
- 19 I was just wondering, how come, because, essentially, the
- 20 stuff that we got from the city there, they said that
- 21 their building permits were way up in 2006. So I was just
- 22 wondering, how come you didn't address C&D recycling
- 23 ordinance?
- Are we going to look at that?
- MS. WILLMON: To my understanding, they don't have

- 1 a C&D recycling ordinance in place. I believe they had
- 2 actually a decline in building occur.
- 3 MR. McREA: Between 1991 and 1999, we built three
- 4 houses.
- 5 COMMITTEE MEMBER PEACE: I was just looking at
- 6 this thing.
- 7 MR. McREA: Last year we did build 15, and the
- 8 year before, there were about probably 85, and this year
- 9 we expect another 50. And so we are gearing up for those
- 10 kind of programs.
- 11 But for the period that we're talking about, there
- 12 was not substantial construction.
- 13 MS. WILLMON: And during the local assistance plan
- 14 period, once a compliance order is issued, we work with
- 15 the city to identify all gaps, and that would be something
- 16 that we would be working with the city to address for
- implementation as part of the local assistance.
- 18 COMMITTEE MEMBER PEACE: And I think it wasn't
- 19 listed here or in the letter that we sent to them. So I
- 20 was just wondering, if there is reason it was left out or
- 21 if we didn't tend to look at that.
- 22 CHAIRPERSON MULÉ: Mr. McRea, I do have another
- 23 question for you.
- Is there any reason why the city does not have a
- 25 curbside recycling program available for its residents.

- 1 MR. McREA: We don't have a curbside recycling
- 2 program, primarily because about 80 percent of the people
- 3 subscribe to curbside pickup. But it is almost all taken
- 4 to the landfill. There isn't a curbside recycling
- 5 program.
- 6 The other 20 percent moved to the desert probably
- 7 to get away from government. And so getting them to do
- 8 things is a little bit difficult. And in an urban
- 9 environment, it's very easy to enforce that. In a
- 10 rural-urban interface, it's a little harder to do that,
- 11 because people look forward to going to the dump with
- 12 their dog. And to control them requires a little bit of
- 13 manipulation, so to speak.
- 14 We've been discussing it for the last -- well,
- 15 I've only been there four and a half years. But we've
- 16 been discussing it for the last three years.
- 17 The population of the community is about 26,000 at
- 18 the moment. The population of the immediate urbanized
- 19 area is probably more like 33,000. And those folks living
- 20 in the unincorporated county -- and we need an integrated
- 21 program that looks at both what the city does and what the
- 22 county does. Otherwise, you have one side of the street
- 23 with curbside or curbside pickup and the other side of the
- 24 street with their own program.
- 25 CHAIRPERSON MULÉ: Right. While I can appreciate

- 1 certain folks not wanting to be told want to do, it is the
- 2 law here in the state of California. And, you know, the
- 3 cities and counties are required by law to divert
- 4 50 percent of their material from landfills.
- 5 MR. McREA: Absolutely.
- 6 CHAIRPERSON MULÉ: So that is something though
- 7 that you can always educate your residents regarding and
- 8 saying that it is the law. It's -- and it is the right
- 9 thing to do.
- 10 MR. McREA: We're aware of that and I'm sure some
- 11 of the citizens are aware of that. The difference, again,
- 12 in Ridgecrest is to imply that they don't know is a little
- 13 strange, because we have 65 percent of the population that
- 14 has been to college and beyond, probably have the
- 15 highest -- well, the third highest PhD rate in the state.
- 16 So they do recycle and they do take advantage of it. And
- 17 we do, do things that are unique and different, not only
- 18 in terms of solid waste. But we've probably got four
- 19 other, five other, programs that are not even considered
- 20 in most communities relative to reducing paper stream by
- 21 the use of our MIS and computers. We're a wired
- 22 community. And all other kinds of different diversion
- 23 programs than solid waste.
- 24 CHAIRPERSON MULÉ: Right. Well, I guess I feel
- 25 that if people are given the opportunity to do the right

- 1 thing, they will do the right thing. So I'm just
- 2 suggesting that it would be nice if the city or your
- 3 hauler could provide that opportunity to the residents for
- 4 curbside recycling.
- 5 MR. McREA: As I indicated, we've certainly been
- 6 looking at that for the better part of three years.
- 7 CHAIRPERSON MULÉ: Good. Thank you.
- 8 Any other questions or from Board Member
- 9 Danzinger?
- 10 COMMITTEE MEMBER DANZINGER: No questions. Just a
- 11 couple comments.
- 12 Interesting bookends on today's committee agenda,
- 13 with Arvin leading up. And I think I mentioned at that
- 14 time that with today's action, they had transformed from a
- 15 jurisdiction wanting to a jurisdiction success story.
- And this is jurisdiction that's been pulling in
- 17 precisely the opposite direction in recent years. And I
- 18 think what's most discouraging is to see so much work
- 19 remaining to be done and so much course correction this
- 20 late in the game, so many years after 939 has been
- 21 enacted. And some of the problems that have to be dealt
- 22 with here, they are not fringe problems; they are core
- 23 problems. I mean, numbers are out of whack. You've got
- 24 very little being demanded of the franchise hauler.
- 25 What appears to be to be inadequate structuring of

- 1 the program to align with the 75 percent commercial waste
- 2 component, it is something of an anti-customer service
- 3 approach to recycling, with no residential curbside.
- 4 I understand the challenges you face, sir, by the
- 5 composition of the city. The profile of this city is not
- 6 singular; there's a lot of other towns that have found a
- 7 way to make some progress. And again, this many years
- 8 down the road not be so far removed from some degree of
- 9 success. So I'm just discouraged by this and to see this.
- 10 But I look forward to the work that we will be
- 11 doing with you to get back on track and put some of these
- 12 fundamental programs into play and expand the reach of
- 13 opportunity for individuals to participate in the 939
- 14 success and all of the recycling and everything else
- 15 that's been done.
- 16 CHAIRPERSON MULÉ: Thank you.
- 17 Are there any other comments, questions?
- 18 COMMITTEE MEMBER PEACE: The same thing that Board
- 19 Member Danzinger said. We saw that the Arvin placed them
- 20 on a compliance order, and they weren't happy about it.
- 21 But today they came off, and they were ecstatic about the
- 22 turnaround that their city has made, their 180 in really a
- 23 fairly short amount of time.
- 24 So I'm just saying, let the Board help you comply
- 25 with the law. And I think, a few months from now, that

you will be very, very pleased with the outcome. 1 CHAIRPERSON MULÉ: Again, thank you for being here 2 today. We really appreciate your making the trip. 3 4 MR. McREA: My pleasure. 5 CHAIRPERSON MULÉ: Any other questions or 6 comments? 7 With that, do I have a motion? COMMITTEE MEMBER PEACE: I would like to move 8 Resolution 2007-181. 9 COMMITTEE MEMBER DANZINGER: Second. 10 CHAIRPERSON MULÉ: It was moved by Board Member 11 Peace, seconded by Board Member Danzinger. 12 Donnell, please call the roll. 13 14 EXECUTIVE ASSISTANT DUCLO: Members Danzinger? COMMITTEE MEMBER DANZINGER: Aye. 15 EXECUTIVE ASSISTANT DUCLO: Peace? 16 COMMITTEE MEMBER PEACE: Aye. 17 EXECUTIVE ASSISTANT DUCLO: Chair Mulé? 18 CHAIRPERSON MULÉ: Aye. 19 20 We'll put that on the consent agenda as well. Let's see. That concludes our agenda. 21 Is there any other public comment for today? 22 23 Seeing nobody, this meeting is now adjourned. // 24

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95 1 CERTIFICATE OF REPORTER I, KATHRYN S. SWANK, a Certified Shorthand 2 Reporter of the State of California, do hereby certify: 3 4 That I am a disinterested person herein; that 5 the foregoing California Integrated Waste Management 6 Board, Permitting & Compliance meeting, was reported in 7 shorthand by me, Kathryn S. Swank, a Certified Shorthand 8 Reporter of the State of California, and thereafter transcribed into typewriting. 9 I further certify that I am not of counsel or 10 11 attorney for any of the parties to said meeting nor in any way interested in the outcome of said meeting. 12 13 IN WITNESS WHEREOF, I have hereunto set my hand 14 this 24th day of September, 2007. 15 16 17 18 19 20 21 22 23 KATHRYN S. SWANK, CSR 24 Certified Shorthand Reporter

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